



CPD Policy on Sexual Harassment Complaint & Redress

Prepared by the Centre for Policy Dialogue (CPD)

Approved by the Board of Trustee (BoT) at the 55th meeting on 25 July 2020

Next review after three years

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DEFINITIONS

01. Accused: A staff or stakeholder of the CPD against whom an allegation of sexual harassment is made and investigation undertaken under this policy.
02. Aggrieved person: A staff member or stakeholder who has experienced or has been subjected to any act of Sexual Harassment by another staff member or stakeholder.
03. Board of Trustees (BoT): Board of Trustees, CPD, the highest policy making body.
04. Complainant: An aggrieved person who has filed a complaint under this Policy.
05. Committee: The Sexual Harassment Complaint and Redress Committee (SHCRC) established under this Policy to receive, hear and investigate sexual harassment related grievances.
06. Chairperson: Chairperson of the CPD's Board of Trustees.
07. Consultant: Individual(s), either Bangladeshi or foreign, appointed on specific terms & conditions as determined by the CPD, on a special contract for rendering consultancy or some advisory or technical function.
08. Convener: Refers to Convener of the Sexual Harassment Complaint and Redress Committee.
09. Executive Director (ED): The Executive Director of CPD appointed by the Board of Trustees.
10. MIC: Management and Implementation Committee the highest operational body of CPD which made up of senior CPD Staff.
11. Neutrality: Absence of decided views, expression, or strong feeling.
12. Party: Aggrieved or accused individual(s).
13. Policy: The present Policy on Sexual Harassment Complaint and Redress.
14. Staff: A person who is employed by CPD on a permanent or temporary basis (including short term, intern or in any other capacity).
15. Stakeholder: A person, group or organization that has interest or concern in CPD.
16. Vendor: Anyone who provides goods or service to CPD.
17. Work-related situation: A scenario in the workplace or in connection with the work of the organization or in the course of any official work or travel or mission.
18. Workplace: The place of work or office premises of CPD.

1. INTRODUCTION: Policy Statement

The Centre for Policy Dialogue (CPD) is committed to providing a safe environment for all its employees free from discrimination on any ground and from harassment at work including sexual harassment. CPD will operate a zero-tolerance policy for any form of sexual harassment in the workplace, treat all incidents seriously and promptly investigate all allegations of sexual harassment. Any person found to have sexually harassed another will face disciplinary action, up to and including dismissal from employment. All complaints of sexual harassment will be taken seriously and treated with respect and in confidence. No one will be victimised for making such a complaint. The CPD is committed to the principles of gender equality and to creating a gender-sensitive working environment. CPD strives to ensure that all its staff and those with whom CPD staff interacts and engages professionally are treated with dignity and respect and that they are able to work in an environment that is free from discrimination, harassment and abuse of any kind.

Protection from sexual harassment, and the right to work with dignity are universally recognized human rights as envisaged in different international human rights treaties and international labor standards such as, the International Covenant on Economic, Social and Cultural Rights 1966 (ICESCR); the Convention on the Elimination of All Forms of Discrimination against Women 1979 (CEDAW); and ILO's Discrimination (Employment and Occupation) Convention 1958 (Convention No. 111).

Bangladesh is Party to a number of international human rights instruments including the ICESCR and CEDAW, and to the Optional Protocol to CEDAW. Bangladesh has also been an active Member State of the International Labour Organisation (ILO) since 22 June 1972 and has ratified 33 ILO Conventions including seven fundamental conventions, and ILO Convention No. 111. Bangladesh has adopted the National Women Development Policy 2011, affirming its commitment to abide by different international instruments in an effort to protect and promote the rights of women in Bangladesh, and eliminate discrimination against women and girl children.

The Constitution of Bangladesh, explicitly provides for equality before the law, prohibits discrimination against any person on the grounds only of, among others, sex, and guarantees that women should have equal rights with men in all spheres of the State and of public life, and clearly states that the State can make special provision in favor of women or children or for the advancement of any "backward" section of citizens (Articles 27 and 28). The Constitution further ensures the right to enjoy the protection of the law, and to be treated in accordance with the law, and only in accordance with law, to every citizen and guarantees that no action detrimental to the life, liberty, body, reputation or property of any person shall be taken except in accordance with law (Articles 31 and 32).

National legislation has clear mechanisms to combat violence against women. In addition to provisions in the Penal Code 1860 and the Suppression of Repression against Women and Children Act, 2000 (as amended in 2003), there are guidelines on sexual harassment prescribed by the High Court Division of the Supreme Court. The Judicial Guidelines, which were given in *BNWLA v Bangladesh and others* in 2009 [14 BLC (HCD) 694] as modified in *BNWLA v Bangladesh and others* [BLD (HCD) 31], spell out ways to deal with sexual harassment at the workplace and in educational institutions.

CPD practices zero tolerance against violence against women in all its manifestations from both organizational and programmatic perspectives. CPD aims to ensure an enabling environment where all staff and relevant stakeholders of the organization shall work and interact with each other with utmost respect, decency and sensitivity.

Although anyone could be subjected to sexual harassment irrespective of age, sex, marital status, education or profession, CPD recognises that women are usually more vulnerable to such victimisation. Discrimination and harassment, including sexual harassment, are often accompanied by abuse of authority or misuse of power. Victims of sexual harassment are deterred from complaining when a person in a position of authority indulges in such acts for fear of backlash. This makes the situation more complex.

CPD will take necessary steps to put in place preventive and remedial measures to address workplace harassment. As part of this broader objective, CPD has formulated this Policy to enable staff and stakeholders to safeguard sexual rights and file complaints and seek redress in the event of any unfortunate incidence of this nature in a work-related situation.

2. SCOPE OF THE POLICY

This policy is called “*CPD Policy on Sexual Harassment Complaint and Redress*”. Any staff of the CPD can invoke this Policy against another (or more than one) staff and/or a relevant stakeholder(s) in the event the latter commits an act of sexual harassment in or outside the office premises during or in the course of employment/involvement with CPD.

The complainant and the accused can be of any gender. However, it needs to be recognised that in the context of our society and reality, women tend to be in relatively more vulnerable and fragile situation. CPD encourages a spirit of openness in the workplace so that staff and relevant stakeholders feel confident in challenging unacceptable conduct and lodge complaints in the due process.

This Policy is not intended to impair or limit the right of any staff or relevant stakeholder seeking a remedy available under the law of the land. Proceedings under this Policy shall continue notwithstanding any proceedings initiated by a complainant against an alleged perpetrator under any law in force at the time.

3. SEXUAL HARASSMENT DEFINED

This Policy draws on the definition provided in the High Court Division Guidelines to signify Sexual Harassment. However, it is important to note that the acts described in the checklist below are not exhaustive. CPD’s Sexual Harassment Complaints and Redress Committee shall have the authority to accept, investigate and analyses any complaint based on any act beyond this checklist in order to arrive at an informed decision.

For the purposes of this Policy, sexual harassment means and includes:

- a. Unwelcome sexually determined behavior (whether direct or by implication) as physical contact and/or advances
- b. Attempts or efforts to establish physical relations having sexual implications
- c. Sexually colored verbal representations
- d. Demand or request for sexual favors
- e. Showing pornography
- f. Sexually colored remarks and gestures
- g. Indecent gesture use of abusive language, stalking, joking having sexual implications

- h. Insult/harassment through any medium, including social media, letters, telephone/cellphone calls, SMS, notices, cartoons and writing of any kind having a sexual implication
- i. Taking pictures or video or audio recording another in any private activity without the consent of all involved in the activity
- j. Preventing participation in sports, cultural, recreational, organizational, professional and academic activities on the ground of sex and/or for the purpose of sexual harassment
- k. Making any inappropriate/unwelcome love proposal and exerting pressure or posing threats in case of refusal of the said proposal
- l. Attempt to establish sexual relations by intimidation, deception or any false assurance
- m. Stalking
- o. Any other act or behavior that CPD's Sexual Harassment Complaint and Redress Committee may consider to be tantamount to sexual harassment.

4. SEXUAL HARASSMENT COMPLAINT AND REDRESS COMMITTEE

Pursuant to the judicial directives of the High Court Division and in order to strengthen the gender dimension of its institutional framework, CPD will constitute a Sexual Harassment Complaint and Redress Committee (hereinafter referred to as "Committee"). The purpose of the Committee is to hear and settle complaints of sexual harassment and protect them from all forms of sexual misconduct.

4.1 Composition

The Committee shall consist of three members. The MIC of the CPD will constitute the Committee which will have three members, of which at least one member will be female. One of the members will be a convener of the committee to be selected at the first meeting of the Committee. One of the members will serve as Member Secretary. If possible, the Convener of the Committee will be a woman.

The MIC shall ensure full independence of the Committee's functioning.

In the event of an allegation against any of the committee members, the MIC will nominate another staff to replace him/her.

4.2 Powers and Functions of CPD's Sexual Harassment Policy, Ethics Policy

- i. The Committee shall receive sexual harassment complaints, conduct investigations thereon and recommend actions as appropriate in accordance with the relevant provisions of CPD's Sexual Code of Ethics, the Human Resource Manual, other relevant policies and relevant laws of the land.
- ii. In receiving complaints and acting thereon, the Committee shall follow prescribed procedures developed for this purpose. The Committee shall have the liberty to call for any document or witness in due process for the ends of justice.
- iii. The Committee will ensure neutral, fair and objective investigations, in consideration of

the arguments brought forward by both Parties with the intent of arriving at an informed decision and recommending appropriate measures.

- iv. The Committee will be directly reportable to the Executive Director of the CPD. In the event the allegation implicates or lies against the Executive Director, the Committee will report to CPD's Board of Trustees.
- v. The Committee will document its findings based on which it will form its decision. Based on the views of the majority of the members, the Committee will finalise the report and submit it to the Executive Director of the CPD.
- vi. Confidentiality, impartiality and independence are the cardinal principles, which will guide the work of the Committee. Facts and information concerning any incident and identities of the Parties shall not be disclosed by the Committee or by CPD's Management without the complainant's permission unless required under any law for the time being in force or under the order of any Court or if the parties waive their right to confidentiality. The Committee shall do everything in its power to ensure due process and neutrality while investigating a complaint, for which it will function independently of CPD's organizational structure, if necessary.
- vii. All complaints of sexual abuse and/or harassment shall be within the remit of the Committee. Any harassment committed by a CPD staff or stakeholder in a situation other than that mentioned above shall also qualify to be investigated by the Committee.
- viii. The Committee shall meet as and when necessary in response to complaints received and/or as convened by the MIC or Chairperson of CPD's Board of Trustees. The Committee will convene every four months for review meetings to be called by the convener. The Member Secretary shall convene all Committee meetings. S/he will minute of the Committee meetings to be approved and signed by the Convener of the Committee.

4.3 Tenure of the Committee

The tenure of the Committee members shall be for a period of three (3) years from the date of its constitution after which the Committee shall be reconstituted.

Membership of the Committee may be discontinued before the end of the prescribed term upon resignation by member/s or by a decision taken by the MIC or CPD's Board of Trustees.

4.4 Quorum

At least 2 (two) members, of which at least 1 (one) must be female, shall constitute a quorum for a meeting of the Committee at any given time.

5. COMPLAINT MECHANISM

All complaints shall be lodged directly with the Committee. A complaint may be made by the aggrieved person or by his/her colleague at the CPD. A complaint will be filed directly to the Convener of the Committee in writing (email, letter) or orally (in person or over phone) for necessary action. No anonymous complaints shall be accepted.

The complainant must file the complaint within thirty (30) working days from the date of the alleged incident.

On receiving a complaint, the Committee shall follow the investigation procedures as prescribed in Section 5.2 below.

If the complainant is not satisfied with the decision/action taken by the committee, s/he may appeal to the Executive Director on the BoT.

5.1. Contents of the Complaint:

- Factual description of the incident(s) with date(s), time(s) and location(s) as accurately as possible
- The name(s) of the accused
- The name(s) of witnesses, if any, and any physical and/or documentary proof, which corroborate the allegation (e.g., e-mails, text or voice messages, photos, letters, etc.)

5.2. Investigation Procedures

5.2.1 On receipt of the complaint, the Committee shall hear both parties and witnesses, gather evidence and examine their veracity. In addition to oral and documentary evidence, and evidence adduced by witnesses, if any, the Committee will also consider other circumstantial evidence in accordance with the applicable law.

5.2.2 The Committee will be discreet in its approach while recording the testimony of the complainant in order to put her/him at ease. The Committee will refrain from indulging in a line of questioning that might be construed as insensitive, embarrassing, harassing or offensive.

5.2.3 The Committee will record the complainant's testimony, a transcript of which shall be signed by the complainant with a copy to be provided to her/him.

5.2.4 The Committee shall complete the investigation and prepare its report within thirty (30) working days of receiving the complaint. If considered necessary, the Committee may extend the investigation period up to 60 working days. The report will comprise of a) findings, b) assessment and analysis of findings, and c) recommended course of action.

5.2.5 The Committee will take decisions based on the views expressed by the majority of its members. The Committee shall prepare the report and recommendations and submit it to the Executive Director, except where the complaint concerns the Executive Director, in which case it shall submit the report directly to the Chairperson, BoT.

5.2.6 Based on recommendations by the Committee, the Executive Director will communicate the outcome and decision to the complainant(s) and the accused through Head, Human Resource Unit/Division. Where the complaint is against the ED, the BoT will directly communicate the outcome and decision to the complainant and the accused.

5.2.7 The Human Resource Division will inform the accused of any disciplinary action and/or, remedies within a week after receipt of the Committee's recommendation as communicated to it by the Executive Director (or by the BoT where applicable). The Head of Human Resource Division will also inform the complainant regarding the disciplinary actions taken against the accused.

5.2.8 Interim Measures: CPD will provide necessary support and counseling the complainant so requires in order to recover from the consequences of harassment, especially in case of serious offences.

5.2.9 False Complaints: If the complainant is proved to have filed a false complaint with malicious intent, the Committee will recommend appropriate disciplinary action against her/him. Disciplinary action shall also be initiated against those who have given false testimony in support of the complaint.

Failure on the part of the complainant to prove sexual harassment shall not amount to a false complaint, unless her/his mala fide intentions are proved beyond reasonable doubt.

5.2.10 Withdrawal of Complaint: If the complainant wishes to withdraw the complaint or stop the investigation at any stage, s/he must furnish the Committee with a written request along with grounds for such decision. If the Committee is not convinced of the grounds cited, it will consult with the complainant to ensure that s/he has taken the decision to withdraw the complaint of her/his own free will.

In any case, once an investigation has commenced, it shall continue notwithstanding that the complainant wishes to withdraw the complaint so long there is sufficient evidence in support of the complaint.

5.2.11 Co-opting Experts and Outsourcing of investigation by Committee: In appropriate cases, the Committee shall have the discretion to—

- a) Co-opt any other individual with desired or relevant knowledge and expertise to assist in the investigation
- b) Outsource the investigation to an independent Third Party. The Committee will consult the ED in view of the above. The BoT will give the decision in this regard in care of any disagreement.

6. DISCIPLINARY MEASURES

6.1 If the Committee finds a staff guilty of sexual harassment, s/he will face the following disciplinary actions depending on the degree and gravity of the offence and duly categorized as major and minor:

- Letter of warning (minor)
- Deduction of salary (minor)
- Termination (major)
- Dismissal (major)

6.2 In case of any complaints against a non-CPD person with whom CPD engages, the Committee will bring this to the notice of his/her employer. Depending on the gravity of the offence, s/he will also be blacklisted.

7. DOCUMENTATION AND TRAINING

- 7.1 HR Division will preserve the complaint and the results of the investigation in the personnel files of both the complainant and the accused.
- 7.2 HR Division will ensure that any individual who has been separated from CPD on charges of sexual harassment shall never be re-employed or re-hired/re-contracted ever again.
- 7.3 HR Division will maintain a database of the number of sexual harassment complaints filed each year, the decisions reached and executed.

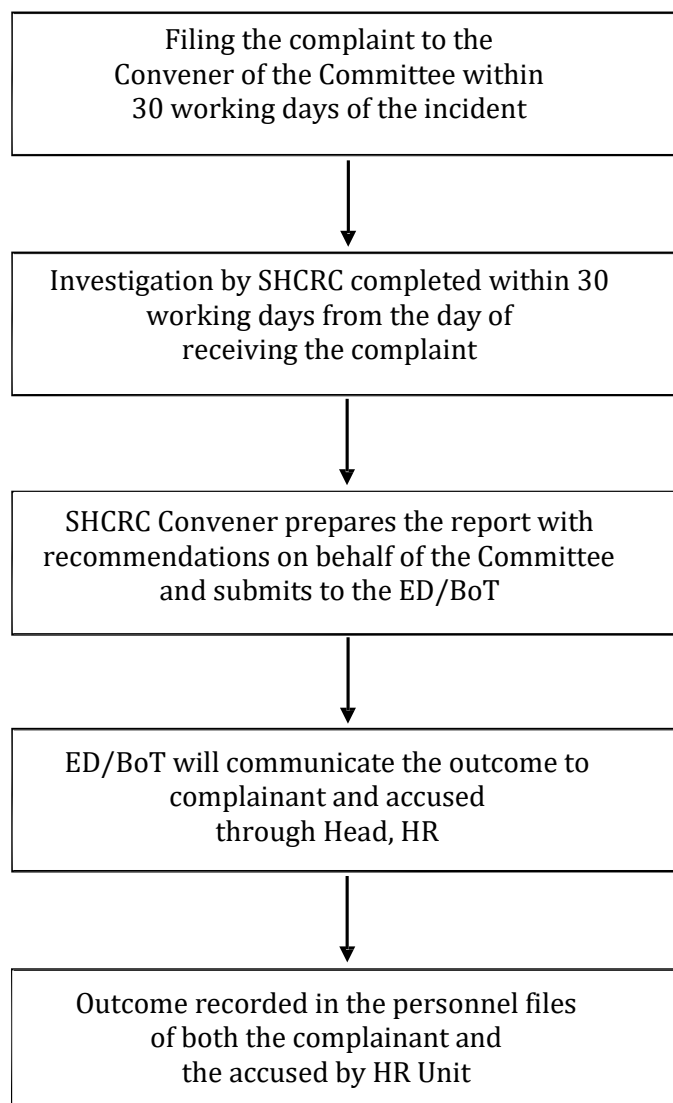
- 7.4 HR Division will ensure that a copy of this Policy is made available at all CPD offices including online version on CPD's website.
- 7.5 HR of CPD shall provide orientation to all staff to introduce and explain the policy. All new recruits shall receive a similar orientation.
- 7.6 To build awareness, management will periodically discuss this policy at the CPD's Review, Coordination and Planning (RECAP) meeting.

8. POLICY REVIEW

Unless warranted more frequently for specific reason, this Policy will be reviewed at least once in every three (3) years to accommodate emerging challenges.

ANNEXURE 'A'

Procedural flowchart for complaint and redress of sexual harassment



ANNEURE 'B'
SOME EXAMPLES OF SEXUAL HARASSMENT IN THE WORKPLACE

A. Visual Conduct:

- Leering
- Making sexual gestures
- Displaying sexually suggestive or explicit objects, pictures (still or moving), cartoons, graffiti or posters in any manner, including as part of e-mail transmissions

B. Verbal Conduct:

- Whistling and catcalls
- Foul or obscene language
- Making or using derogatory comments which are sexual in nature
- Explicit discussions about sexual activities/behaviors
- Comments about a woman's physical attributes
- Spreading rumors about another person's sexual activities/conduct and/or partners
- Jokes which contain offensive, obscene or lascivious content
- Sexual advances/Sexual propositions

C. Written Conduct:

- Suggestive, obscene or propositioning letters, notes, greeting cards or invitations, including but not limited to those transmitted via e-mail
- Displaying pictures (still or moving), cartoons, graffiti or posters in writing, including but not limited to e-mail

D. Physical Conduct:

- Unwelcome touching
- Sexual Assault
- Kissing / Hugging / Grabbing
- Coercing another person to participate in sexual intercourse or other sexual behaviors
- Impeding or blocking movements
- Any physical interference with normal work or movement.
- Sexual gesture