



# The Power and Energy Sector in the National Budget FY2025-26

## *Can the Interim Government Meet Expectations?*

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## Study Team

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## **Discussion Points**

- 1. Introduction: Expectations to the Interim Government on Energy Transition**
- 2. Challenges in the Power and Energy Sector**
- 3. The Power and Energy Sector in the National Budget 2025-26**
- 4. Renewable Energy in the National Budget FY2025-26**
- 5. Is the Interim Government in Right Track Addressing the Challenges?**

# **1. Introduction: Expectations to the Interim Government on Energy Transition**

# 1. Introduction: Expectations to the Interim Government on Energy Transition

- The interim government has **placed the national budget** for FY2026 on 2 June 2025 which is **approved by the cabinet** on 22 June 2025
  - The title of this year's budget speech is ***Building an Equitable and Sustainable Economic System***
  - One of the major ambitions of Three Zeros: ***Zero Poverty, Zero Emission, Zero Employment***
- Traditionally the power and energy sector is one of the priority sectors in terms of the budgetary allocation
  - The national budget for the Ministry of Power, Energy and Mineral Resources (MoPEMR) remains as usual without any major shift of the focus
- Currently the sector is **facing major challenges** mainly due to the financial crunch
  - **Financial challenges** of the BPDB, PetroBangla and BPC
  - **Fiscal burden** of the Ministry of Power Energy and Mineral Resources
  - **Shortages of gas supply**, emphasis on importing LNG and slow progress in gas exploration
  - **Shortages of electricity** supply and increasing generation capacity
  - **Faulty pricing** method followed for energy pricing
  - **Slow progress in tender** for solar-based power plants, cancellation of LOIs
  - **Payment due** to local and foreign companies and taking costly loans
  - **Slow policy shift** for energy transition
- It is **expected that the budget will address these sectoral challenges** while supporting energy transition by reflecting the fiscal and budgetary measures maintain coherence among the energy transition related policies
- **CPD Power and Energy Study** has undertaken this study with two broad objectives
  - To analyse whether the Interim Government in right track addressing the sectoral challenges
  - To find out whether the budget adequately put focus on its political commitment of meeting the “3 Zero” targets

## **2. Challenges in the Power and Energy Sector**

## 2.1 Financial Challenges of the BPDB, PetroBangla and BPC

- The **BPDB continues to stay in red** in FY24-25 and even forecasted to be in loss in FY25-26 (table 1)
  - The continuous upward tariff revision and subsidy allocation could not decrease the increasing loss of BPDB
- Both **PetroBangla and BPC** have been making profit
  - BPC has made a total profit of Tk.2050 crore in FY24-25 (table 1)
  - It is forecasted that the profit of BPC will be decreased to Tk.615 crore in the upcoming fiscal year
  - **Such hefty profit** has been made mainly by upward revising the fuel oil price under the automated pricing system
- Similarly, the **BAPEX and RPGCL are also in profit**
  - The profit of these institutions is further **forecasted to rise** given the VAT exemption in LNG import and gas tariff hike

*National budget for FY2026 ought to reflect on the way out from the financial challenges of the state-owned authorities*

Table 1: Financial situation of State-owned Authorities (crore taka)

| PetroBangla                                        |            |             |            |           |
|----------------------------------------------------|------------|-------------|------------|-----------|
|                                                    | BFY2025-26 | RBFY2024-25 | BFY2024-25 | FY2023-24 |
| Net Profit/Loss                                    | 316        | 329         | 277        | 478       |
| Dividends payable to Government Exchequer          | 300        | 300         | 300        | 426       |
| Total Contribution Payable to Government Exchequer | 397        | 410         | 409        | 497       |
| Investment in Fixed Asset                          | 309        | 103         | 321        | 6.8       |
| BPDB                                               |            |             |            |           |
| Net Profit/Loss                                    | -9043      | -8803       | -7105      | -8486     |
| Dividends payable to Government Exchequer          | 0          | 0           | 0          | 0         |
| Total Contribution Payable to Government Exchequer | 5753       | 5410        | 5189       | 3533      |
| Investment in Fixed Asset                          | 0          | 0           | 0          | 0         |
| BPC                                                |            |             |            |           |
| Net Profit/Loss                                    | 615        | 2050        | -5563      | 3943      |
| Dividends payable to Government Exchequer          | 350        | 300         | 300        | 300       |
| Total Contribution Payable to Government Exchequer | 14922      | 13260       | 13607      | 14948     |
| Investment in Fixed Asset                          | 0          | 0           | 0          | 0         |
| BAPEX                                              |            |             |            |           |
| Net Profit/Loss                                    | 258        | 137         | 142        | 272       |
| Dividends payable to Government Exchequer          | 0          | 0           | 0          | 0         |
| Total Contribution Payable to Government Exchequer | 512        | 370         | 0          | 453       |
| Investment in Fixed Asset                          | 0          | 0           | 0          | 0         |
| RPGCL                                              |            |             |            |           |
| Net Profit/Loss                                    | 49         | 41          | 62         | 65        |
| Dividends payable to Government Exchequer          | 3          | 3           | 0          | 3         |
| Total Contribution Payable to Government Exchequer | 20         | 17          | 0          | 7 26      |
| Investment in Fixed Asset                          | 0          | 0           | 0          | 0         |

## 2.2 Fiscal Burden of the Ministry of Power, Energy and Mineral Resources

- Government's **net external borrowings of Tk.1.09 trillion** in FY2025 is mainly because of the **sectoral fiscal burden** of the power and energy sector
- The interim government has **cleared a major part of energy import dues** of around \$1.17 billion
  - Of the total, US\$600 million was owed to LNG suppliers and IOCs and the remaining US\$570 million was owed to oil suppliers
- **BPDB** still has an **outstanding bill** around Tk 7,000 crore to privately-owned furnace oil-fired power plants, which will be paid by using the subsidy
- The Power Division has requested the finance **ministry to convert a Tk.56,600 crore debt into subsidy**
  - BPDB has **incurred this loss from purchasing electricity** at high prices from private rental, quick rental, and IPPs
  - **Half of the national subsidy** payment and incentives is allocated for power and energy sector
  - Power sector received the allocation of **Tk 37,000 crore (41% of the total subsidy)**
  - Subsidy allocation of **Tk 9,000 crore** (10% of total subsidy) in LNG import is proposed in FY26 (table 2)
- Adani is **claiming nearly \$600 million in unpaid bills**, although **BPDB estimates** the figure to be close to \$500 million

Table 2: Subsidy Burden of the Ministry  
(Crore Taka)

|      | Power  | LNG   |
|------|--------|-------|
| FY22 | 12,000 | 6,000 |
| FY23 | 23,000 | 6,000 |
| FY24 | 35,000 | 6,000 |
| FY25 | 62,000 | 6,000 |
| FY26 | 37,000 | 9,000 |

Source: MTMPS FY25-26

***National budget for FY2026 ought to chalk out a plan on how the ministry will be able to end subsidy and pay all the dues of domestic and international power plants***

## 2.3 Shortages of Gas Supply, Putting Emphasis on Importing LNG and Slow Progress in Gas Exploration

- With depleting domestic reserve of natural gas, there is a considerable **rise of unmet demand for natural gas** (Tab. 9)
  - The unmet demand has been increasing 7.69% in FY19 to **18.5% in FY24 (table 3)**
- This unmet demand has been partly met by **increasing import of LNG**
  - Its import has been increasing – from 0.12tcf in FY19 to 0.17 tcf in FY24
  - However, the imported LNG met **18.5%** total demand increased from 7.69% in FY19
  - It is **projected that 75% of gas supply** is projected to come from LNG by 2030
- Unfortunately, the government **put less effort to explore** more gas
  - Instead, **there is a tendency to import LNG** at a high cost
- Not to mention the resources such as the **Gas Development Fund (GDF)** remains unutilised, even **sometimes used for clearing LNG import bills**
  - **35% of the fund was used to import LNG, while the rest 65%** remained unutilised
- The **government is trying to attract** investment in domestic gas exploration
  - However, **it couldn't attract** any bidder even after multiple attempts

**Table 3: Domestic Production, Demand for Gas and Imported LNG**

| FY      | Domestic Production (TCF) | Total Consumption (TCF) | % of Demand unmet with only natural gas reserve (Met by importing LNG) | R-LNG Supply (TCF) |
|---------|---------------------------|-------------------------|------------------------------------------------------------------------|--------------------|
| 2018-19 | 0.96                      | 1.04                    | -7.69                                                                  | 0.12               |
| 2019-20 | 0.89                      | 0.99                    | -10.6                                                                  | 0.2                |
| 2020-21 | 0.88                      | 1.02                    | -13.26                                                                 | 0.22               |
| 2021-22 | 0.84                      | 1                       | -16                                                                    | 0.26               |
| 2022-23 | 0.80                      | 0.93                    | -14%                                                                   | 0.2                |
| 2023-24 | 0.75                      | 0.92                    | <b>-18.5%</b>                                                          | <b>0.17</b>        |

Source: Authors' Estimation from Bangladesh Economic Review

***The budget FY2026 ought to emphasis on ensuring gas supply through domestic gas allocation and gas development projects***

## 2.4 Shortages of Electricity Supply Against Increasing Generation Capacity

- Mounting power generation capacity of 30,780 MW (both on-grid and off grid) has been a growing concern for the sector (fig 1)
  - **About 96% of this capacity is dependent** on fossil fuel
  - **Share of coal and LNG in power generation** has increased, will continue to increase given the inability to generate electricity from oil-based power plants
  - **Rise of reserve margin** has been constantly questioning the accuracy of the demand forecast made in the IEPMP (fig 2)
  - Not to add, **the recent load shedding** and power outage has raise questions regarding the **double whammy of the sector**
  - **Frequent power outage** are mainly whether the aftermath of grid failure (Dhaka, Mymensingh) or the inability to import fossil fuel to run the power plants at their full capacity (fig 3)

*The budget ought not to accelerate the generation capacity rather should propose measures to ensure uninterrupted supply of electricity*

Figure 1 : Trend in Power Generation: FY2015- FY2026

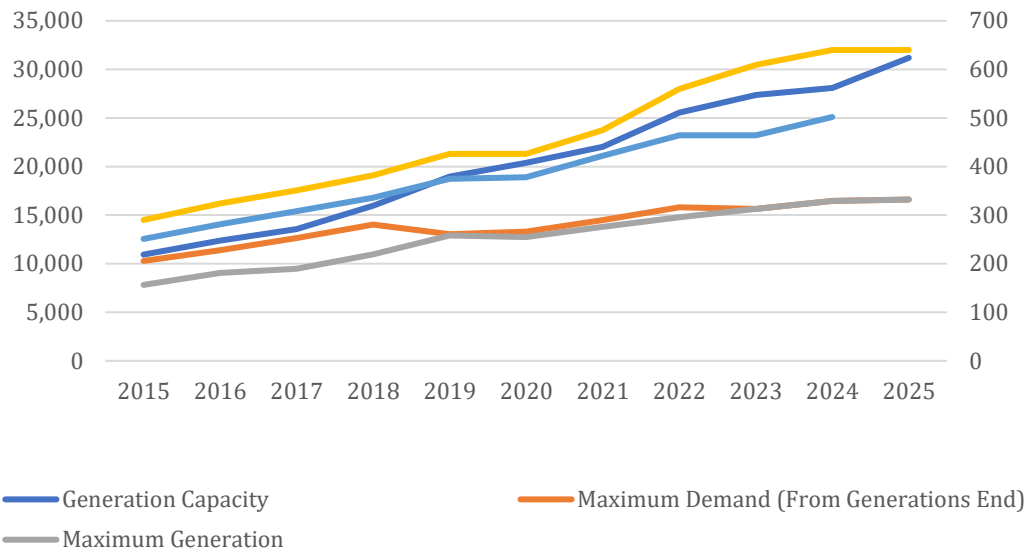


Figure 3: Monthly Average Loadshed at Evening Peak (MW) by Zone

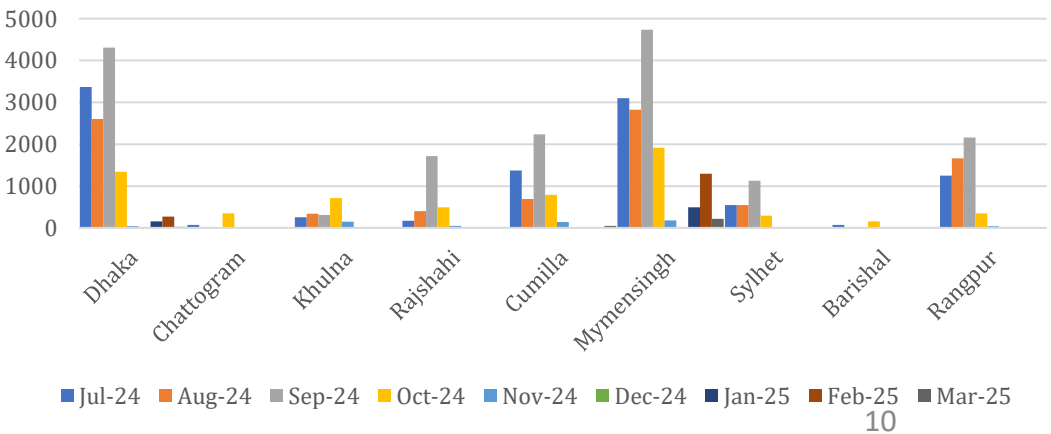
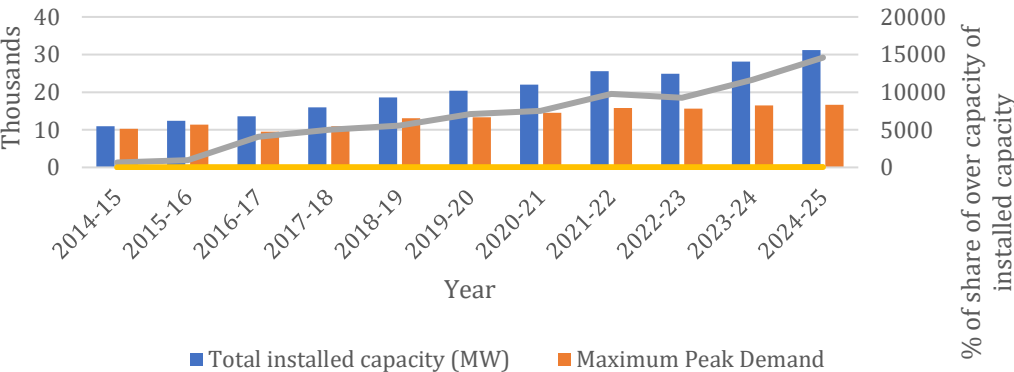


Figure 2: Rise of Reserve Margin

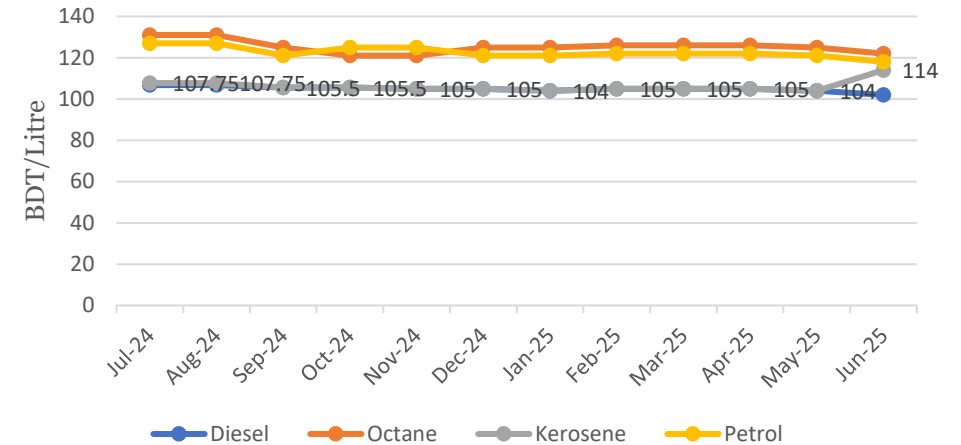


## 2.5 Faulty Pricing Method Followed for Energy Pricing

### Fuel Oil

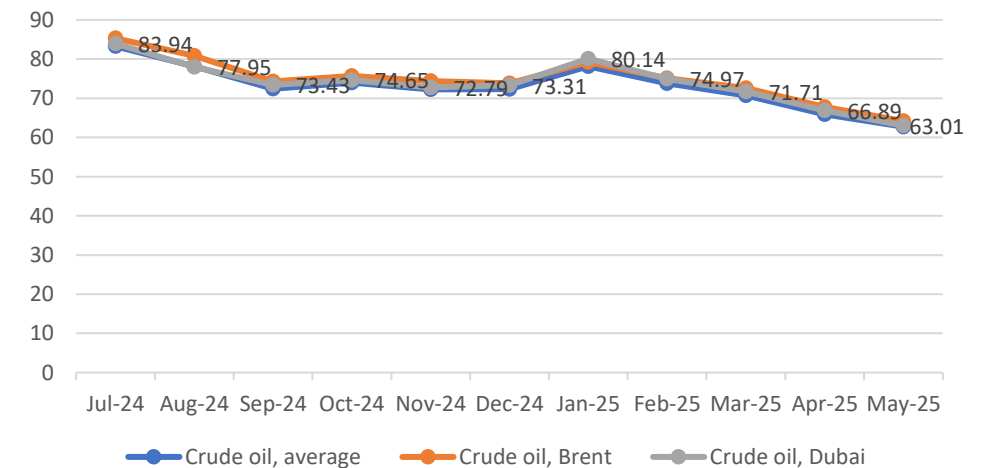
- The **transition from an administered** to a market-based fuel pricing system in Bangladesh, initiated in March 2024, **marks a significant step** towards reducing fiscal burdens and aligning domestic fuel prices with international markets
  - After that ministry is **setting the tariff on a monthly basis** (Figure 4)
- However, the domestic tariff does not reflect rightful alignment with the global price
  - A declining trend from January 2025 can be observed (Figure 5)
  - In contrast, the domestic oil price remains more or less constant (Figure 4)
- Actually, the existing pricing mechanisms formulated by the Bangladesh Petroleum Corporation (BPC) and the Bangladesh Energy Regulatory Commission (BERC) **exhibit critical shortcomings**
  - These include excessive **multi-layered taxation**, a lack of **transparency**, an **unjustified margin structure**, and an import pricing methodology that renders the economy vulnerable to external shocks
- The BPC formula, in particular, imposes **opaque cost layers** and an inflated margin structure
  - Contradicting global best practices** in competitive energy pricing
- While **BERC's approach** simplifies certain tax components, it remains **heavily reliant on the face-value import Free on Board (FOB) price**, making it highly susceptible to exchange rate volatility

Figure 4: Domestic Fuel Oil Price Trend FY 2024-25



Source: World Bank Pink Sheet

Figure 5: Oil price in global market



Source: BPC Gazettes

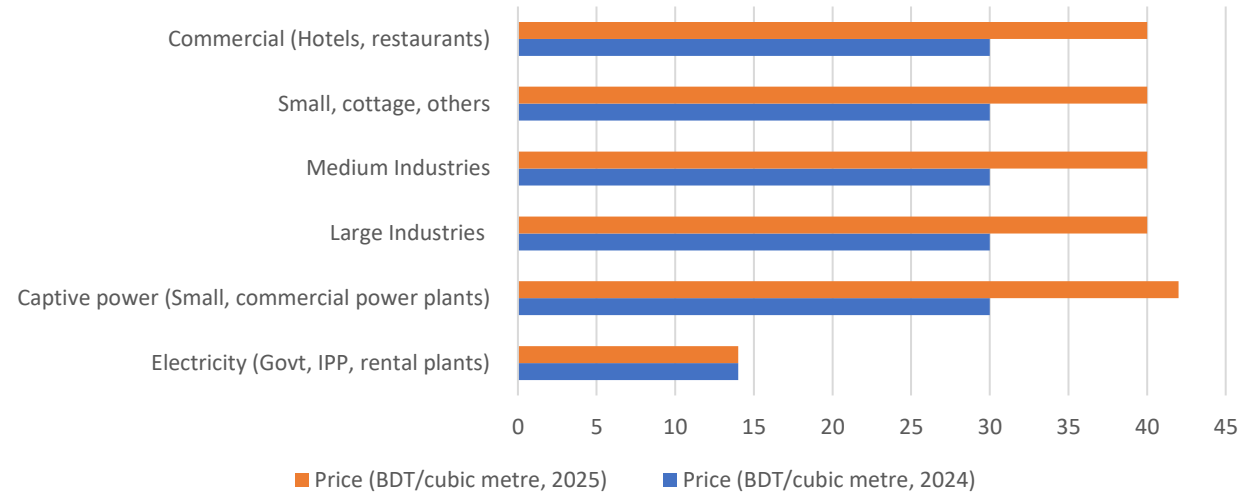
## 2.5 Faulty Pricing Method Followed for Energy Pricing

### Gas

- Through the BERC public hearing the gas price has been increased (figure 6)
- The tariff in captive power (Small, commercial power plants) has been increased by 40%
- Incase of industrial and commercial sector 33% gas tariff has been observed
- The increased gas tariff will cause inflation by driving the cost of production

***The budget ought to address the fault in the energy pricing methodology and aspire to reflect the market pricing in the domestic market***

**Figure 6: Sector-wise Gas Price in 2025 (BDT/cubic meter)**



# 2.6 Slow Progress in Tender for Solar-based Power Plants, Cancellation of LOIs

- BPDB has been **struggling to attract bidders** for 55 grid based solar power plants with the capacity of **5238 MW** even after floating the tender twice
- **Four tender packages** floated from Dec 2024 to Mar 2025 for 55 solar sites
  - First phase tender **got weak response**, 2nd phase also got only 21 bids for 10 plants after selling 46 bid documents
  - Tender submission **deadline extended five times** due to weak bidder response
- The **reasons** behind such low interest in tender submission is
  - Policy incoherence
  - LoI cancellation of 37 renewable energy power plants
- As a result, the businessmen and investors are **not confident about investing** in renewable energy sector of Bangladesh
- The **grid integration** of renewable energy-based power plants also demonstrate the **slow progress** in renewable energy (Table 4)

Table 4: Status of RE integration into the grid

| Progress Status                   | Number of Power Plants in Q4 of FY24 | Number of Power Plants in Q1 of FY25 | Number of Power Plants in Q2 of FY25 | Number of Power Plants in Q3 of FY25 |
|-----------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|--------------------------------------|
| Fully Operational on Time         | 0                                    | 0                                    | 2                                    | 1                                    |
| Fully Operational but Delayed     | 1                                    | 2                                    | 1                                    | 0                                    |
| Partially Operational but on Time | 0                                    | 0                                    | 0                                    | 0                                    |
| Partially Operational but Delayed | 0                                    | 1                                    | 2                                    | 1                                    |
| Delayed                           | 7                                    | 9                                    | 7                                    | 8                                    |
| Construction Started              | 2                                    | 3                                    | 0                                    | 3                                    |
| Projects Approved                 | 0                                    | 0                                    | 0                                    | 0                                    |

Source: CPD Quarterly Brief

*National budget ought to be a pro-renewable energy budget ensuring enough allocation and incentives for renewable energy generation and grid integration*

## 2.7 Payment due to Local and Foreign Companies and Taking Costly Loans to Pay the Dues

- Government has **already paid most of the outstanding loans** and borrowings specially the energy import dues
  - However, government **still has to pay the domestic IPPs and Adani** Power it's remaining electricity bills
- In the upcoming fiscal year, government **plans gradually reducing reliance on external borrowing** to finance budget deficits as rising cost of foreign loans makes the government inward-bound for pooling higher domestic funds
  - The objective of this switch in to ensure **a more balanced and sustainable financing mix** while managing risks associated with interest- rate volatility and foreign-exchange exposure
  - These domestic sources include bank borrowings, nonbank sources such as national savings certificates (NSCs)
- Bangladesh and the **International Islamic Trade Finance Corporation (ITFC)** has signed a **financing plan** for US\$2.75 billion to support the country's energy and agriculture sectors for the period from July 2025 to June 2026
  - The financing plan will facilitate the **importation of petroleum products and LNG** by BPC, and Petrobangla
  - The problem with such type of loans is, they come with a hefty interest tag along with a short repayment period

*The budget FY2026 ought to have a plan to fully pay the due of local and foreign companies from a sustainable source*

## 2.8 Slow Policy Shift for Energy Transition

- The **interim government** of Bangladesh **aspire to shift** from fossil fuels to renewable energy, aiming for a green and sustainable power and energy sector
  - Keeping the objective in mind, the government has been **revisiting and revising the key policies, plans, acts and rules**
- Right after taking over the office the **energy advisor has repealed** the Quick Enhancement of Energy and Power Act 2010, amended the BERC Act 2023 and revised the Draft Renewable Energy Policy 2025
  - Major plans such as Integrated Energy and Power Master Plan, Perspective Plan and Mujib Climate Prosperity Plan (MCP) **are said to be under review** for necessary revisions
  - Such major plans and policies set **ambitious RE goals** with little to no coherence among themselves
- The policy revisions and **review have been taking longer time period** than required
- Specially the **IEPMP**, as it is the master planning document, the **delayed revision** is causing **more coherence issues** with other policies

*Clear policy directives ought to be present in the budget speech and documents to attain the energy transition goal of 2041*

## 2.9 From '3 Zeros' to '2.5 Zeros'

- The **energy transition goals** of Bangladesh under the interim government has been **backtracked**
  - The **continuous over- emphasis** on the fossil fuel- based power generation specially LNG and newly profound importance on the coal extraction is increasing the concerns related to energy transition goals
  - **MoU agreement** between the Bangladesh and USA regarding LNG import only dictates the persisting prioritisation of fossil fuel
  - **Fiscal incentives** provided to oil and LNG by exempting VAT and Tax signals government's lack of promptness in energy transition
- **Series of operational decisions** taken by the government is also **causing reverse renewable** energy transition pathway
  - Such as cancellation of 37 LoIs resulting in almost zero interest in the 55-grid based renewable energy power plant
- Although a **firm commitment was shown** in the beginning of the regime, the execution of those commitments **faded away with time**
  - 3 Zeros seems to become 2.5 Zeros

***The whole budget ought to be aligned with the political commitment of 3 Zeros and should have sufficient measure to pull back the power and energy sector in the track of Zero Emission***

### **3. The Power and Energy Sector in the National Budget 2025-26**

### 3.1 The Power and Energy Sector in the National Budget 2025-26: Overview

- The Ministry of Power, Energy and Mineral Resources (MoPEMR) has received a **significant allocation** in the national budget for FY2026 following the previous historical trend
  - However, the allocation has been decreased compared to budget FY2025
  - Over the past decade, the budgetary allocation for this sector has shown a linear upward trend (Figure 8)
- For FY2025-26, the Power and Energy sector received an allocation of BDT 22,520 crore (**decrease of 0.8 % from RFY2025**) (Fig. 7)
  - This allocation accounts for **2.9% of the FY2026** total budget, which is lower than that of FY25 revised budget (**RFY2025: 3.1%**) (fig 8)
  - The operating budget for FY26 have increased compared to the revised budget for FY25 by 15.38 % and the development budget decreased by 0.91%
  - A budget cut of 23.9% can be observed in the ADP of Power and Energy sector

Figure 7: Power and Energy Sector Budget Over the Years

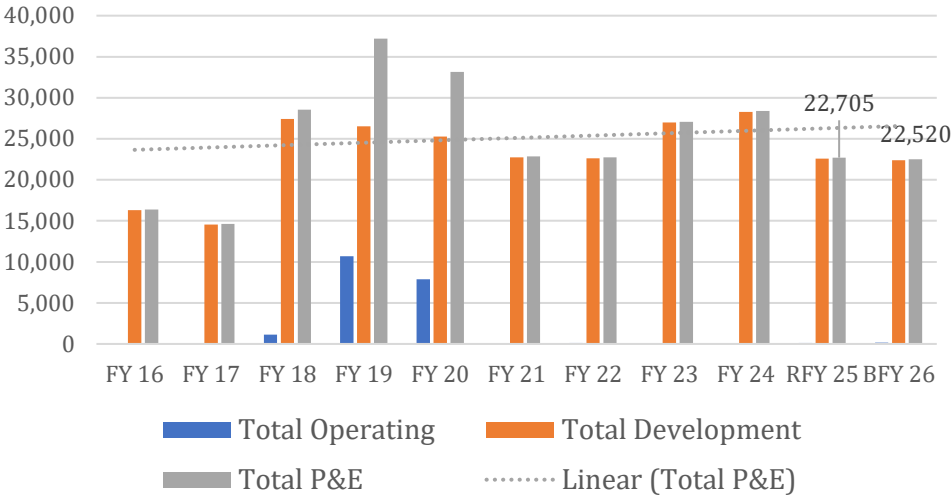
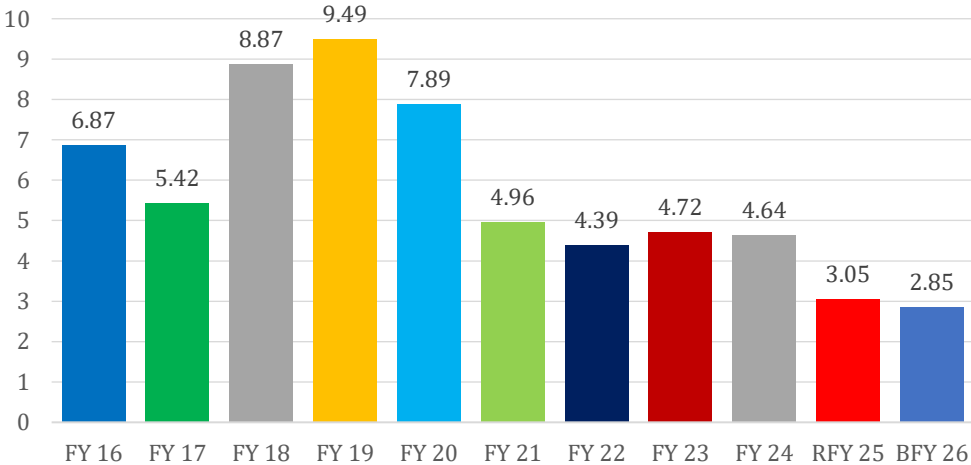


Figure 8: Share of Power and Energy in the National Budget (% of the total budget)



Source: Budget Docs, MoF

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

- In FY2026, the Power Division received an allocation of **BDT 20,342 crore** (decreased of 6.1% from RFY25)
- Power Division is curiously receiving a higher allocation under **operating budget (30%)** due to increased recurrent expenditure on services, honorariums, project transfers, and reserves
  - A comparative **reduced allocation (6%)** is also observed in development budget from RFY25 (figure 10)
- The number of **Power Division ADP projects has decreased from 53 to 40**
  - Number of ‘continuing’ projects decreased as well as the number of ‘concluding’ projects
  - However, increasing number of ‘carry-over’ projects** is a concerning issue as it indicates inefficiency and a lack of proper and required allotment in the power sector

Fig. 9: Budget Allocation for Power Division (Crore Tk)

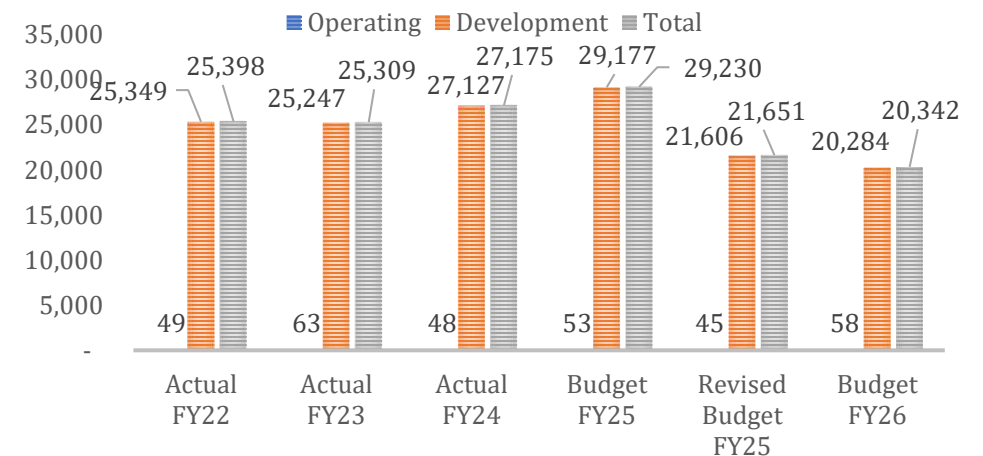
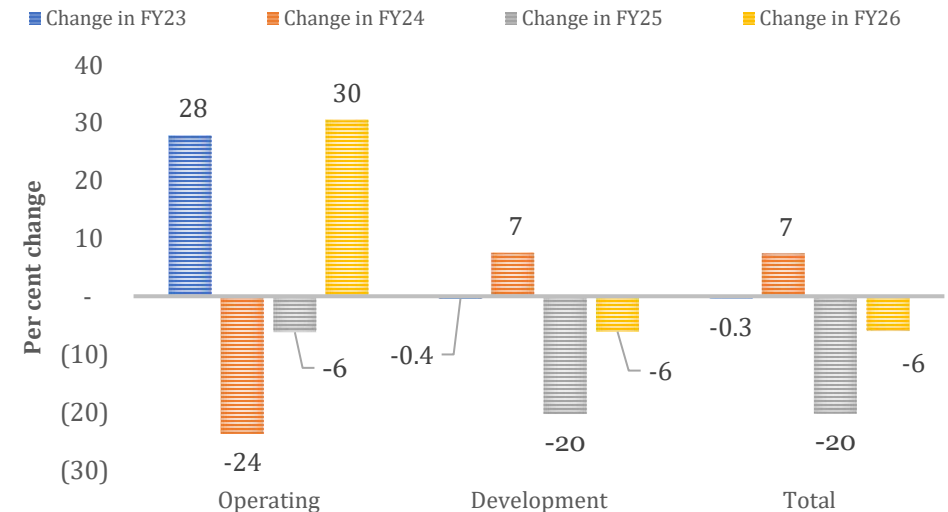


Figure 10: Change in Allocation (%)

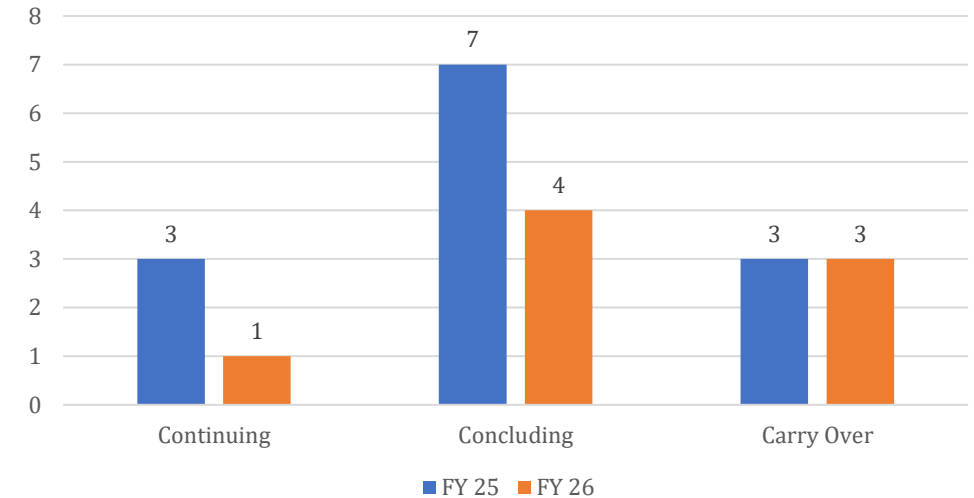


## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

### 3.2.1 Generation

- In FY2026, there are total **8 generation related projects**
  - Of these, 3 are carry-over projects, 4 are concluding and 1 are continuing projects
  - It is appreciated that not only the number of generation related projects decreased but also the number of continuing projects decreased (from 3 to 1)
- It is also positive that **no new generation-based projects** have been approved for FY26
- The concluding projects with higher implementation rate ought to be prioritised in terms of allocation as some extra allocation will help implement the project without any extension

Figure 11: Generation project in FY25 and FY 26



Source: ADP FY26, MoF

- Also, “**Rooppur Nuclear Power Plant Project**” needs special reconsideration since the completion rate is 82.7% with this year allocation but it is already a **carry-over project**
- **Only one renewable energy generation project** "Construction of 100 MW Solar Power Plant at Madarganj, Jamalpur District" is expected to be concluding but its **completion rate is 97.5%**, require bit concern of reallocation

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

### 3.2.1 Generation

**Table 6: Selected Major Power Generation Projects**

| Project Name                                                                                                                                 | Max Completion rate by FY26 (%) | Organisation | Status of Project  |
|----------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|--------------|--------------------|
| Rooppur Nuclear Power Plant Project -01/07/2016-30/12/2025                                                                                   | 82.7                            | BAEC         | Concluding Project |
| Ghorashal-3 Repairing Project (2nd Revised) -01/01/2015 -30/06/2025                                                                          | 88                              | BPDB         | Carry over Project |
| Saidpur 150 MW +/-10% Simple Cycle (HSD Based) Power Plant Construction (1st Revised)-01/01/2019 - 31/12/2025                                | 97.8                            | BPDB         | Concluding Project |
| Gas pipeline construction project from Dhanua to Mymensingh for gas supply to Mymensingh Combined Cycle Power Plant -01/07/2022 - 30/06/2025 | 95                              | RPCL         | Carry over Project |
| Construction of 100 MW Solar Power Plant at Madarganj, Jamalpur District (1st Revised)-01/09/2021 - 31/08/2025                               | 97.5                            | RPCL         | Concluding Project |
| Matarbari 2×600 MW Ultra Super Critical Coal Fired Power Project (1st Revised)-01/07/2014 - 31/12/2026                                       | 89.9                            | CPGCBL       | Continuing Project |
| Rupsha 800 MW Combined Cycle Power Plant-01/07/2018 - 30/06/2025                                                                             | 69.2                            | NWPGCL       | Carry over Project |

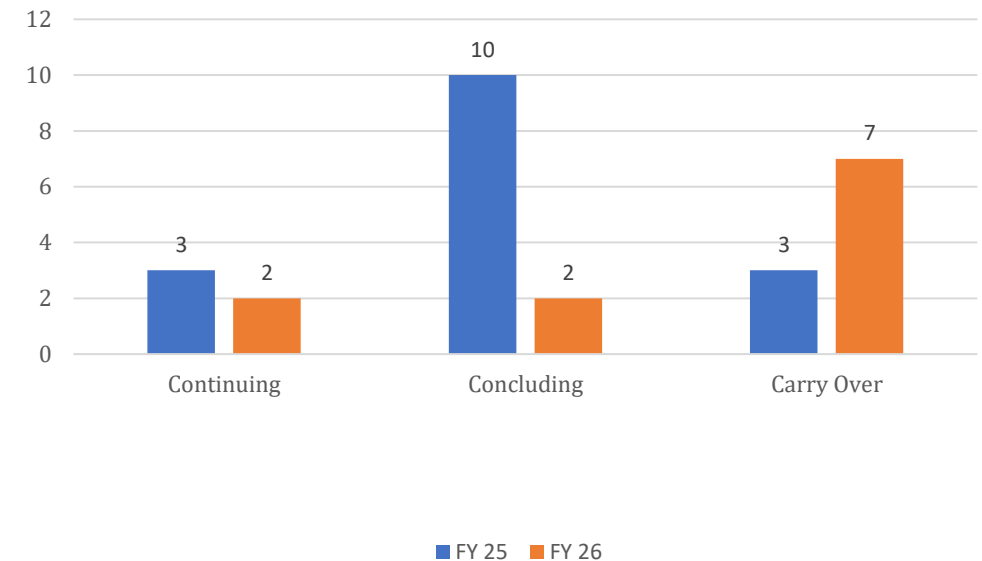
Source: Authors' Calculation ADP FY26, MoF

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

### 3.2.2 Transmission

- In FY26, there are **total 11 transmission related projects**
  - Of these, 7 are carry-over projects, 2 are concluding and 2 are continuing projects
  - 4 of the 11 projects are concerned with grid development and 4 are concern with grid expansion
- Compared to FY2025, **number of carry-over projects increased** (from 3 to 7)
  - **Number of concluding projects decreased** (from 10 to 2)
- Many carry over projects **still have low completion rate** which will become carry-over projects in the next year
  - Also, two concluding projects have chances to become carry over projects in the next year
- **More allocation is needed** to quickly implement the transmission related projects whereas, power evacuation project under WZPGCL **remain unallocated** this year
- The project “**Development of transmission infrastructure for evacuation of power generated by Rooppur Nuclear Power**” have 63.7% completion rate, create big concern of evacuating power from RNPP

Figure 12: Transmission project in FY25 and FY 26



Source: ADP FY26, MoF

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

### 3.2.2 Transmission

**Table 7: Selected Major Power Transmission Projects**

| Project Name                                                                                                                                               | Max Completion rate by FY26 (%) | Organisation | Status of Project   |
|------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|--------------|---------------------|
| Capacity enhancement of existing grid substations and transmission lines - 01/09/2021 - 28/02/2025                                                         | 56.5                            | PGCB         | Carry over Project  |
| Grid-based Power Supply Efficiency Development Project (1st Revised)-01/01/2017 - 30/06/2026                                                               | 93                              | PGCB         | Concluding Project  |
| Power Grid Network Strengthening Project Under PGB-01/10/2016 - 30/06/2025                                                                                 | 66.9                            | PGCB         | Carry over Project  |
| 400/230/132 kV Grid Network Development Project (2nd Revised)-01/07/2013 - 31/12/2025                                                                      | 91.6                            | PGCB         | Carry over Project  |
| Eastern Regional Grid Network Expansion and Capacity Building (1st Revised)-01/01/2018 - 30/06/2025                                                        | 84.4                            | PGCB         | Carry over Project  |
| Development of transmission infrastructure for evacuation of power generated by Rooppur Nuclear Power Plant-01/04/2018 - 31/12/2026                        | 63.7                            | PGCB         | Continueing Project |
| South-Western Transmission Grid Expansion Project (1st Revised)-01/07/2018 - 31/12/2025                                                                    | 90.4                            | PGCB         | Concluding Project  |
| Expansion and strengthening of electricity transmission system in Chittagong region (1st revised) - 01/07/2019 - 30/06/2025                                | 97.2                            | PGCB         | Carry over Project  |
| Barapukuria-Bogra-Kaliakoir 400 kV Line (2nd Revised)-01/01/2019 - 31/12/2025                                                                              | 68.8                            | PGCB         | Carry over Project  |
| Dhaka and Western Region Grid Transmission System Expansion - 01/10/2019 - 30/06/2025                                                                      | 76.2                            | PGCB         | Carry over Project  |
| Bangabandhu Hi-Tech City in the southern part of Chittagong Division and Kaliakoir Transmission Infrastructure Development Project-01/07/2023 - 30/06/2028 | 72.5                            | PGCB         | Continuing Project  |

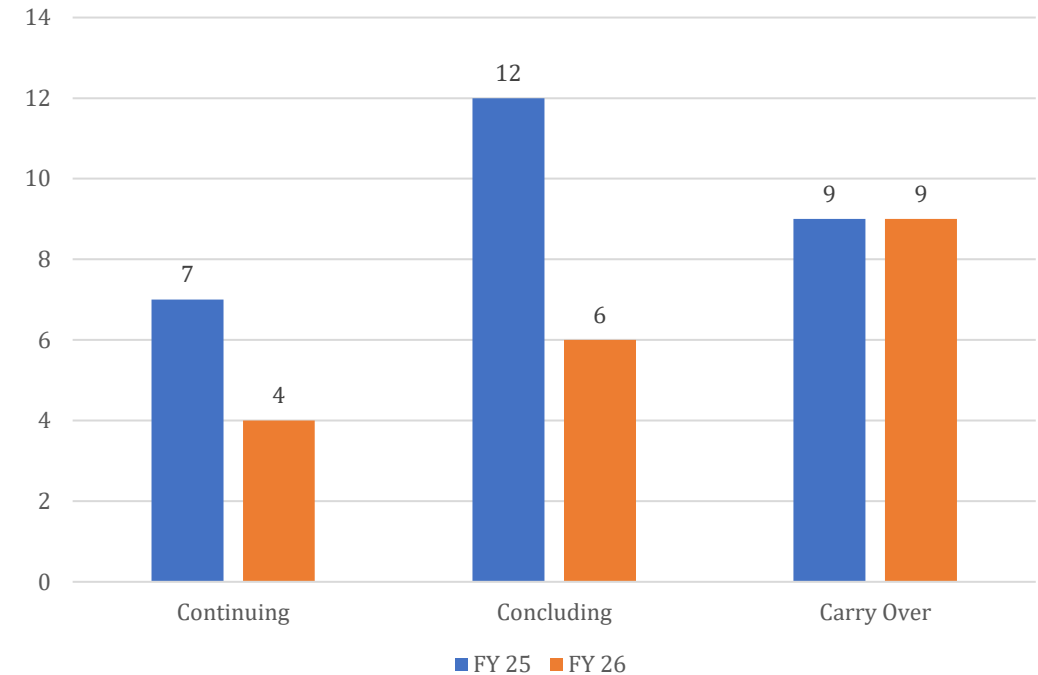
Source: Authors' Calculation ADP FY26, MoF

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

### 3.2.3 Distribution

- The number of **distribution related projects has decreased** in the upcoming fiscal year -from 28 to 19
  - Of these, 9 are carry-over projects, 6 are concluding and 4 are continuing projects
  - The number of concluding and continuing projects have decreased
  - 4 projects are related with metering but 2 of them are already carry-over
- The **initiative for meter upgradation is praiseworthy** but **being carry-over creates** a obstacles for modernizing power distribution systems
  - Such as projects like “Modernisation of Power Distribution-Smart Grids Phase 1” expected to conclude by the FY2026, but its completion rate is calculated **as 34.5% only**

Figure 13: Distribution project in FY25 and FY 26



Source: ADP FY26, MoF

- The development of **distribution projects outside of Dhaka** has increased and zonal prioritisation are being given, which is a good sign
  - But projects like “Electrification at Bhasanchar of Noakhali District” completion rate is **only 15.3%**, already a carry over project
  - Unless more allocations are made, the projects could soon be **turned carry-over** by the next fiscal year

## 3.2 The Power and Energy Sector in the National Budget 2025-26: Budget for the Power Division

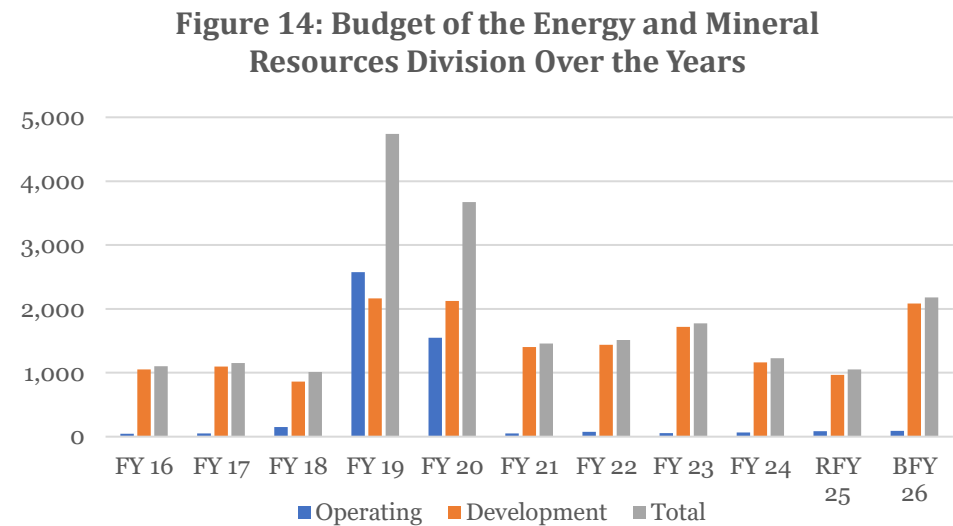
### 3.2.3 Distribution

Table 8: Selected Major Power Distribution Projects

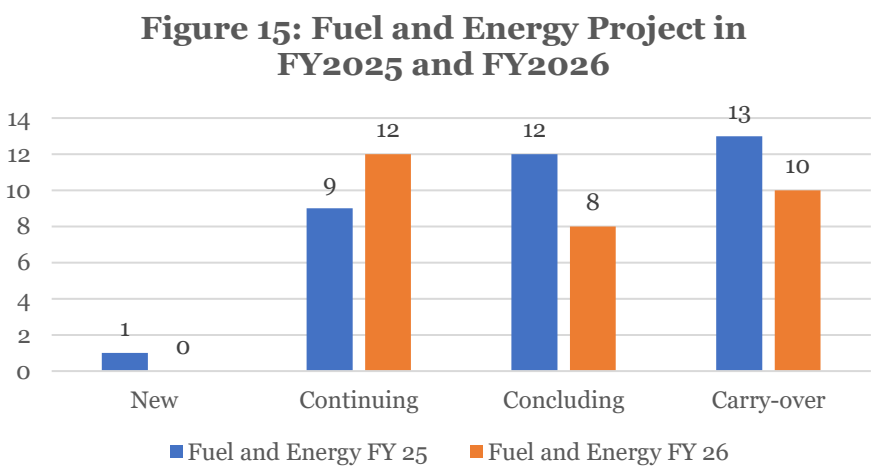
| Project Name                                                                                                                                                       | Max Completion rate by FY2026 (%) | Organisation | Status of Project  |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|--------------|--------------------|
| Electricity Distribution System Development Project, Comilla Zone - 01/01/2018 - 30/06/2025                                                                        | 94                                | BPDB         | Carry over Project |
| Power Distribution System Development Project, Mymensingh Zone (1st Revised) - 01/01/2018 - 31/12/2025                                                             | 91.3                              | BPDB         | Concluding Project |
| Electrification at Bhasanchar of Noakhali District - 01/07/2024 - 30/06/2025                                                                                       | 15.3                              | BPDB         | Carry over Project |
| Agricultural Irrigation through Solar Powered Pumps (2nd Revised)-01/07/2018 - 31/12/2025                                                                          | 62                                | BREB         | Carry over Project |
| Renovation and Modernization of Existing 33/11 KV Pole Mounted Substation of BAPBIBO (Phase-1) - 01/07/2022 - 30/06/2026                                           | 37.7                              | BREB         | Concluding Project |
| Smart Pre-payment Metering Project for West Zone Power Distribution Company Ltd. (OZOPDICO) Area (Phase 2) - 01/11/2023 - 30/04/2027                               | 20.5                              | WZPDCL       | Continuing Project |
| Modernization of Power Distribution-Smart Grids Phase 1-01/07/2022 - 31/12/2026                                                                                    | 34.5                              | WZPDCL       | Concluding Project |
| Power Distribution System Development Project in the Areas Under the Control of DPDC (1st Revised)- 01/01/2019 - 30/06/2025                                        | 84.4                              | DPDC         | Carry over Project |
| Project for installation of eight lakh fifty thousand smart pre-payment meters in the areas under the jurisdiction of DPDC (1st revised) - 01/07/2018 - 31/12/2025 | 92.6                              | DPDC         | Concluding Project |
| Expansion and Strengthening of Power System Network under DPDC Area (1st Revised)-01/01/2017 - 25/11/2026                                                          | 85.9                              | DPDC         | Continuing Project |
| Smart Distribution System Implementation Project in NESCO Area - 01/07/2022 - 30/06/2025                                                                           | 68.7                              | NESCO        | Carry over Project |
| Installation of smart pre-payment meters in areas under NESCO in Rajshahi and Rangpur divisions- 01/07/2022 - 30/06/2025                                           | 92.2                              | NESCO        | Carry over Project |

### 3.3 Power and Energy Sector in the National Budget 2025-26: Budget for Energy and Mineral Resource Division

- In FY2026, the Energy Sector received an allocation of BDT 2,178 crore (increase of 107% from RFY25 (RFY2025))
  - This accounts **for 0.27%** of the total FY26 budget, higher than that of revised FY25 budget (RFY25: **0.14%**) (fig. 14)
  - Even though the **operating budget increased by 8.24%**, the development budget saw a staggering 115.5 per cent increase
- The number of **projects has decreased from 35 to 30**
  - Number of ‘carry-over’ projects decreased as well as the number of ‘concluding’ projects (fig. 15)
  - **High number of ‘carry-over’ and ‘concluding’ projects** is a concerning issue as it indicates inefficiency and a lack of proper and required allotment in the energy sector
- **New projects** have been undertaken concerning **drilling wells**
- This is appreciated as it focuses on local gas exploration



Source: Budget in Brief, Ministry of Finance



Source: Author’s Calculation from ADP FY2026

### 3.3 Power and Energy Sector in the National Budget 2025-26: Budget for Energy and Mineral Resource Division

#### 3.3.1 Gas

- A total of **21 gas ADP projects have been approved** for FY26 including exploration, production, transmission and distribution of domestic gas
  - Two of the exploration **projects of seismic survey are almost finished**; however, has been enlisted as carried over projects (Table 9)
  - These projects **should be completed** on a priority basis

**Table 9: Selected Gas Development Projects**

| Name of the Project                                                                                                  | Type         | Maximum Completion Rate | Organisation | Project Status |
|----------------------------------------------------------------------------------------------------------------------|--------------|-------------------------|--------------|----------------|
| Bakhrabad-Meghnaghat-Haripur Gas Transmission Pipeline Construction Project (1st Revised)                            | Transmission | 97.3 %                  | PetroBangla  | Concluding     |
| Gas Station Establishment and Modification Project at Off-Transmission Point of GTCL (1st Revised)                   | Transmission | 96.2 %                  | PetroBangla  | Concluding     |
| Consultancy services for the preparation of Bangladesh Gas Pipeline Network Master Plan (GPNMP)                      | Transmission | 96.1%                   | PetroBangla  | Concluding     |
| Installation of Smart Prepaid Gas Meters, SCADA and GIS in PGCL affiliated areas                                     | Distribution | 12.8 %                  | PetroBangla  | Continuing     |
| Smart Metering Energy Efficiency Improvement Project [Installation of Prepaid Gas Meter for TGTDCCL]                 | Distribution | 23.1 %                  | PetroBangla  | Continuing     |
| Gas Sector Efficiency Improvement and Carbon Abatement Project [Installation of Smart Prepaid Gas Meter for TGTDCCL] | Distribution | 8.4 %                   | PetroBangla  | Continuing     |
| Installation of Pre-paid Gas Meters for Residential Customers of KGDCL (1st Revised)                                 | Distribution | 82.6 %                  | PetroBangla  | Carry over     |
| 3D Seismic Survey in the Open Area of Acreage Block-13 and 14 (1st Revised)                                          | Exploration  | 95.2 %                  | PetroBangla  | Carry over     |
| 2D Seismic Survey Over Exploration Block- 6B South End 10                                                            | Exploration  | 97.4 %                  | PetroBangla  | Carry over     |
| 2D Seismic Survey Over Exploration Blocks 7 & 9                                                                      | Exploration  | 37.6 %                  | PetroBangla  | Continuing     |

Source: Authors' Calculation ADP FY26, MoF

### 3.3 Power and Energy Sector in the National Budget 2025-26: Budget for Energy and Mineral Resource Division

#### 3.3.1 Gas

**Table 9: Selected Gas Development Projects (cont.)**

| <b>Name of the Project</b>                                                                                                           | <b>Type</b> | <b>Maximum Completion Rate</b> | <b>Organisation</b> | <b>Project Status</b> |
|--------------------------------------------------------------------------------------------------------------------------------------|-------------|--------------------------------|---------------------|-----------------------|
| 7 well workovers in Titas, Habiganj, Bakhrabad and Meghna fields                                                                     | Production  | 66.9%                          | PetroBangla         | Concluding            |
| Sylhet-10 Well (Exploration Well) Drilling (1st Revised)                                                                             | Production  | 97.8%                          | PetroBangla         | Carry over            |
| Drilling of 4 appraisal-cum-development wells in Titas and Kamta fields                                                              | Production  | 17.3 %                         | PetroBangla         | Continuing            |
| Drilling of 2 appraisal and development wells (Sundalpur-4 and Srikail-5) and 2 exploration wells (Sundalpur South-1 and Jamalpur-1) | Production  | 78.4 %                         | PetroBangla         | Continuing            |
| Procurement and Installation of Wellhead Compressor for Srikail Gas Field (1st Revised)                                              | Production  | 94.9 %                         | PetroBangla         | Concluding            |
| Installation of Wellhead Compressors at Location-E and G of Titas Gas Field                                                          | Production  | 95.4 5                         | PetroBangla         | Carry over            |
| Procurement and Installation of 60 MMSCFD Capacity Process Plant for Bhola North Gas Field Project                                   | Production  | 22.2 %                         | PetroBangla         | Continuing            |
| Drilling of Sylhet-11 (Development Well) and Rashidpur-13 Well (Exploration Well)                                                    | Production  | 9.4 %                          | PetroBangla         | Concluding            |
| Kailashtila-1, Rashidpur-3 and Beanibazar-2 well workover                                                                            | Production  | 54.3 %                         | PetroBangla         | Concluding            |
| Rashidpur-11 Well (Exploration Well) Drilling                                                                                        | Production  | 31 %                           | PetroBangla         | Concluding            |
| Drilling of Dupitila-1 and Kailashtila-9 wells (exploration wells)                                                                   | Production  | 26.1 %                         | PetroBangla         | Continuing            |

3.3 Power and Energy Sector in the National Budget 2025-26: Budget for Energy and Mineral Resource Division

3.3.2 LNG

- **Two LNG related** projects have been given allocation for the FY26
  - Both the project are for **LNG FSRUs**
  - **In-land LNG FSRU** is a concluding project with 81% maximum completion rate

Table 10: Selected LNG Development Projects

| Name of the Project                                                                                                                                                          | Maximum Completion Rate | Organisation | Project Status |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|--------------|----------------|
| Technical and Economic Feasibility Study, Engineering and Tender Management Services for the Construction of Land-Based LNG Terminal at Matarbari, Cox's Bazar (2nd Revised) | 81.1%                   | PetroBangla  | Concluding     |
| Procurement of an Individual Legal Consultant for LNG Terminal Development, LNG Import and Other LNG Activities (1st Revised)                                                | 91.8%                   | PetroBangla  | Continuing     |

Source: Authors’ Calculation ADP FY26, MoF

### 3.3 Power and Energy Sector in the National Budget 2025-26: Budget for Energy and Mineral Resource Division

#### 3.3.3 Oil

- A total of 4 ADPs have been given allocation in the budget FY2026
  - Of which **3 transmission projects** are carry over projects (Table 11)
  - The projects with high **maximum completion rate** should be prioritised as it has the potential to be completed

**Table 11: Rate of Implementation of Oil related Projects**

| Name of the Project                                                                                                                                                           | Type         | Maximum Completion Rate | Organisation | Project Status |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|-------------------------|--------------|----------------|
| Jet-A-1 Pipeline from Pitalganj (Near Kanchan Bridge) to Karmitola Aviation Depot) (KAD) including pumping facilities One Oil Pipeline from Chittagong to Dhaka (1st Revised) | Transmission | 53 %                    | BPC          | Carry over     |
| Jet A-1 Pipeline from MI to Shah Amanat International Airport, Chittagong (1st Revised)                                                                                       | Transmission | 73.3 %                  | BPC          | Carry over     |
| India-Bangladesh Friendship Pipeline Project Land Acquisition and Entitlement and Other Infrastructure Development/Other Ancillary Facilities Development (2nd Revised)       | Transmission | 99.5%                   | BPC          | Carry over     |
| Sylhet-12 Well Drilling (Oil Well)                                                                                                                                            | Production   | 0.8 %                   | PetroBangla  | Continuing     |

Source: Authors' Calculation ADP FY26, MoF

### 3.4 Power and Energy Sector in the National Budget 2025-26: **Fiscal Proposals in the National Budget**

#### **Subsidy**

- The power sector has received a **subsidy of Tk 37,000 crore** in the budget FY2026
- In FY2025, the subsidy allocation **was Tk 62,000 crore**
- For LNG a **higher allocation of Tk 9,000 crore has been allocated** in FY2026 compared to Tk 6,000 crore in FY2025

#### **Tax Incentives**

- Govt. **set the source tax for the companies involved in oil refinery activities** at 1.5% from 2% considering the **potential profit**
- For **gas distribution companies**, rate of tax deducted at source has been **reduced from 2% to 0.6%**

#### **VAT Exemption**

- **An exemption of 15% VAT from the LNG on import** stage has been proposed in the national budget FY26

## **4. Renewable Energy in the National Budget FY2025-26**

## 4.1 Renewable Energy in the National Budget FY2025-26: Allocation for SREDA

Table 12: Budget Allocation for SREDA (Thousand BDT)

| Project Code & Title                                                                                      | Related Activity | Actual 2023-24 | Revised Budget 2024-25 | Medium Term Estimate 2025-26 |
|-----------------------------------------------------------------------------------------------------------|------------------|----------------|------------------------|------------------------------|
| 224284000 — Extension & Renovation of Distribution Line & Substation (Rangpur Division, 01/2019-06/2025)  | 1, 2             | 22,50,00       | 10,48,10               | 8,18,10                      |
| 224284100 — Extension & Renovation of Distribution Line & Substation (Rajshahi Division, 01/2019-06/2025) | 1, 2             | 23,37,50       | 18,09,60               | 17,50,00                     |
| 224365400 — Smart Distribution System in NESCO Area (07/2022-06/2025)                                     | 1                | 0              | 7,59,80                | 6,00,00                      |
| 224365500 — Smart Pre-Payment Meter Installation in Rajshahi & Rangpur (07/2022-06/2025)                  | 3                | 0              | 23,70,00               | 12,16,90                     |
| Total: Annual Development Program                                                                         |                  | 45,87,50       | 59,87,50               | 43,85,00                     |
| Total: Development Activities                                                                             |                  | 45,87,50       | 59,87,50               | 43,85,00                     |
| Grand Total                                                                                               |                  | 45,87,50       | 59,87,50               | 43,85,00                     |

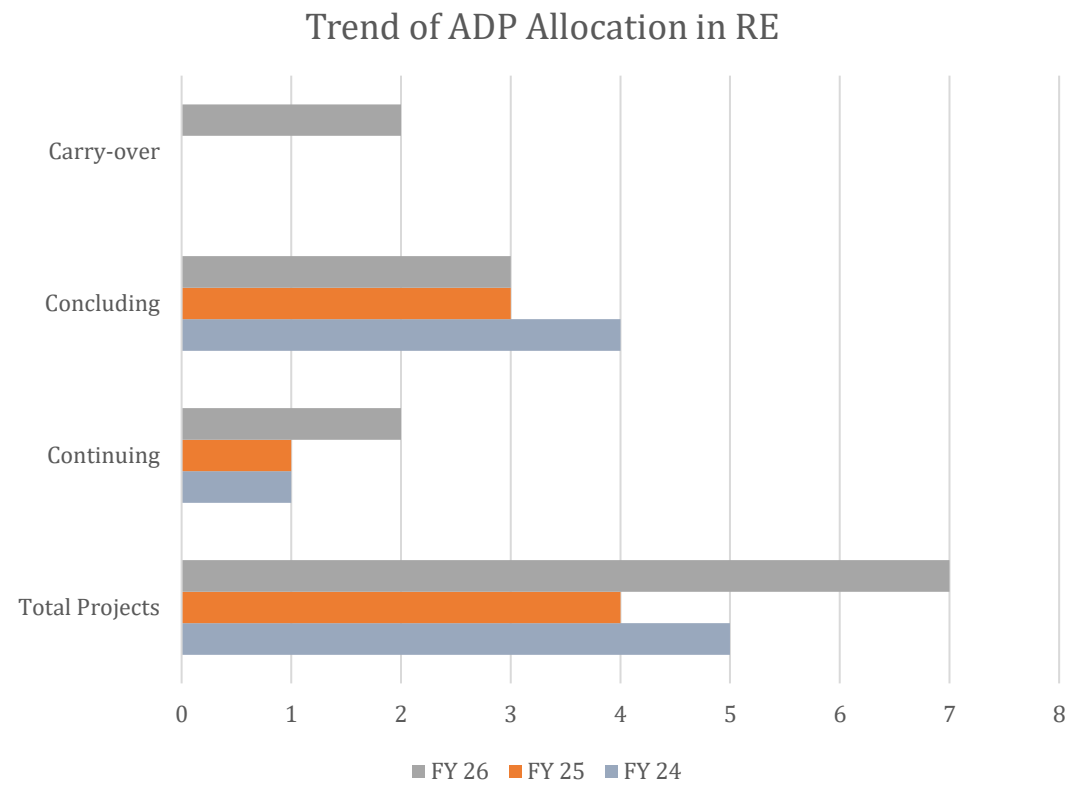
Source: MoF, budget docs

- **Major funding goes toward smart metering and distribution upgrades**, reflecting modernization efforts.
  - **Funding gradually decreases** in subsequent years, indicating project phases progressing toward completion
- Overall, the **allocation shows an emphasis** on enhancing energy infrastructure and **supporting the renewable energy transition** over the medium term

## 4.2 Renewable Energy in the National Budget FY2025-26: Projects Under Implementation (ADP)

- The number of projects has been **increased in the ADP** allocation for FY 2025-26 compared to FY 2024-25 (Fig. 16)
  - From 4 projects in FY2025 to 7 projects in FY2026
- Most of the renewable energy-based projects are **concluding projects (3 out of 7)** that have decreased over the last three years
- In contrast, the **number of carry-over projects has increased** to 2 in FY 2025-26
- Furthermore, the slightly **higher number of publicly funded renewable** energy projects is a major weakness in allocative priorities
- **None of the 3 ‘concluding’** projects will be completed within the upcoming fiscal year, and will **turn out to be ‘carry over’ projects**
  - **Unless properly funded**, both continuing project (implementation rate: 52.8% and 43.4%) would turn out to **be carryover projects**

Figure 16: Implementation Rate RE related Projects



Source: MoF, budget docs

## 4.2 Renewable Energy in the National Budget FY2025-26: Projects Under Implementation (ADP)

**Table 13: Renewable Energy based Major Development Projects for FY2025-26**

| Name of the Project                                                                                                                            | Maximum Completion Rate | Type of Project | Project Status |
|------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|-----------------|----------------|
| 223050200 - Technical Assistance Project for Energy Transition, Security and Energy Efficiency in the Energy Sector -(01/01/2024 - 31/12/2026) | 52.8 %                  | Energy          | Continuing     |
| 224389300 - Technical Assistance Project on Reducing Carbon Emissions in Oil and Gas Production/Supply Systems- (01/10/2023 - 30/09/2026)      | 43.4 %                  | Energy          | Continuing     |
| Technical Assistance Project on Renewable Energy Resource Assessment and Piloting (3rd Revised)-01/07/2019 - 31/12/2025                        | 99.9 %                  | TA              | Carry over     |
| TA for Standing and Development of Sustainable Power Sector in Bangladesh (1st Revised)-01/07/2020 - 30/06/2026                                | 57.5 %                  | TA              | Concluding     |
| Land Acquisition Project for Raipura 120 MW (AC) Peak Grid Tied Solar Power Plant-01/07/2024 - 30/06/2026                                      | 96.3 %                  | TA              | Concluding     |
| Construction of 100 MW Solar Power Plant at Madarganj, Jamalpur District (1st Revised)-01/09/2021 - 31/08/2025                                 | 97.5 %                  | Generation      | Concluding     |
| Agricultural Irrigation through Solar Powered Pumps (2nd Revised)-01/07/2018 - 31/12/2025                                                      | 62 %                    | Distribution    | Carry over     |

**Source:** ADP FY2026

## 4.2 Renewable Energy in the National Budget FY2025-26: Projects Under Implementation (ADP)

- A total of 3 renewable energy-based power plants with a generation capacity of **419 MW** are in the pipeline by 2025 (Table 15)
  - Adding the upcoming power into the grid, the renewable energy-based generation will be **1670 MW**
- Only three projects are currently in the pipeline of public investment with a total capacity of a meagre **108 MW**.
  - Only **25% of total** RE projects in pipeline
- The projects under the pipeline should be commissioned with **proper allocation**
- Providing **fiscal support** as well as gradually reducing fiscal support for fossil-fuel-based energy and power is important to attract private investment
- Foreign investment and foreign aid will be needed to undertake **more G-G, G-P, and P-P projects** for the development of the renewable energy sector development

Table 14: Upcoming Renewable Energy based Projects

| Name of the Power Plant                       | Capacity (MW) | Fuel Type | Possible Commissioning Date |
|-----------------------------------------------|---------------|-----------|-----------------------------|
| <b>Public Projects</b>                        |               |           |                             |
| Madarganj, Jamalpur 100 MW Solar Park         | 100           | Solar     | Jun-26                      |
| Sub- total                                    | 100           |           |                             |
| <b>Private Projects</b>                       |               |           |                             |
| Moulavibajar, Sylhet 10 MW Solar Power Plant  | 10            | Solar     | Jun-25                      |
| Pabna 65 MW Solar Park                        | 65            | Solar     | Jul-25                      |
| Dharmapasha Sunamganj 32 MW Solar Power Plant | 32            | Solar     | Dec-25                      |
| Tetulia Panchgar 30 MW Solar Park             | 30            | Solar     | Dec-26                      |
| Bayerhat Chattogram 50 MW Solar Power Plant   | 50            | Solar     | Jan-26                      |
| Gowainghat Sylhet 5 MW Solar Power Plant      | 100           | Solar     | Dec-26                      |
| Bera Pabna 3.77 Solar Power Plant             | 3.77          | Solar     | Dec-26                      |
| Patgram Lalmonirhat 5 MW Solar Power Plant    | 5             | Solar     | Dec-26                      |
| Mongla Bagerhat 55 MW Wind Power Plant        | 55            | Wind      | Sep-26                      |
| Muktagacha Mymensing 20 MW Solar Power plant  | 20            | Solar     | Dec-26                      |
| Aminbazar 42.5 Biogas Power Plant             | 42.5          | Biogas    | July-26                     |
| Sub- total                                    | 319           |           |                             |
| Total (MW)                                    | 419           |           |                             |

Source: BPDB Monthly progress report

## **5. Is the Interim Government on Right Track Addressing the Challenges?**

## 5.1 Is the Interim Government on Right Track?: Addressing Financial Challenges

### BPDB

- In order to address the financial challenges of the government authority of the power and energy sector, the **budget FY2025-26 mentions few budgetary support**
  - The **PPAs and contracts** with the power generation companies and **energy audits** of the power plants have been proposed
  - These **initiatives align with reducing the loss of BPDB**, however, only such initiatives will not be enough
- BPDB **needs to reduce the cost of electricity generation and power purchase** from different power plants
  - The budget **lacks in terms of addressing how the cost of electricity generation** and power purchase cost from other power plants can be reduced by BPDB

### BPC

- **BPC** has been making profit and even **forecasted to make profit** in the next fiscal year
- In the budget, **reduction of source tax** has been proposed considering the agenda of profit maximization
  - **State owned corporations** aiming to **make profit a deadly mindset** as in most cases the profit will be made on the shoulders of consumers
- The budget also **failed to balancing the sectoral financial challenges** by initiating sectoral cross subsidy
- Ministry **should allocate the extra profit made by BPC to provide subsidy to BPDB**

## 5.1 Is the Interim Government on Right Track?: Addressing Financial Challenges

### Recommendations

- The MoPEMR particularly BPDB and PetroBangla **needs to design a five-year financial recovery plan** with a view to **gradually reduce all overdues** to concerned divisions and departments to zero
  - Such a plan will require gradual phase out of fossil-fuel based power plants after their current contracts will be over
  - Moreover, such a plan will require withdrawal of ‘capacity payment’ clause from renewed PPAs as well as PPAs to be signed for new fossil-fuel based power plants
  - The plan must not require to increase tariffs for electricity, gas and LNG at retail level
- The budget ought to reconsider the **excessive allocation on fossil fuel-based** power generation
  - The **reserve margin** (not more than 30 per cent of total generation capacity) should be based on the capacity of renewable energy-based power generation- the MoPEMR **should take new projects** in ADP accordingly.
- BPDB needs to **phase out the inefficient and old fossil fuel power plants** as these power plants require more fuel to run to generate a small amount of electricity

## 5.2 Is the Interim Government on Right Track?: Addressing the Fiscal Burden

- The budget for FY2026 **has not mentioned any strategy or action plan** for settling the outstanding dues of the power division

### Recommendation

- As a short-term solution, **MoPEMR should discuss with the MoF regarding allocating additional funds** to the BPDB and PetroBangla as loan to clear overdue of payments of locally-funded IPPs and loans
  - Such **funds could be channelled from the ministries and departments** which are systematically poor record of utilising allocated fund
- Similarly, MoPEMR should discuss with the MoF **regarding allocating necessary foreign exchange for clearing overdue loans**, bills and charges to foreign-owned companies/foreign funded projects
- To reduce the subsidy burden, **BPDB should renegotiate the electricity purchase prices from the IPPs** which were contracted unsolicited under the special Act at a higher price compared to the market price

### 5.3 Is the Interim Government on Right Track?: Addressing the Shortages of Gas Supply

- Breaking the previous pattern, **budget FY2026 put emphasis on the domestic gas exploration** by allocating record amount
- The increased allocation for drilling gas production wells (**Tk. 1098 crore**), prepaid gas metering (**Tk. 920 crore**), and exploration surveys (**Tk. 268 crore**) helping energy security and efficiency is much appreciated
  - According to the budget, government has a plan to dig 17 well
  - However, only 6 new wells are currently in the drilling phase and 7 will start in FY26
  - The allocated budget for these drilling projects is Tk.1098 crore
- Even if the budget **focuses on the domestic gas exploration, it encourages LNG import even more**
  - Allocation for LNG import and VAT exemption further motivate the expansion of costly LNG based power generation

## 5.3 Is the Interim Government on Right Track?: Addressing the Shortages of Gas Supply

### Recommendations

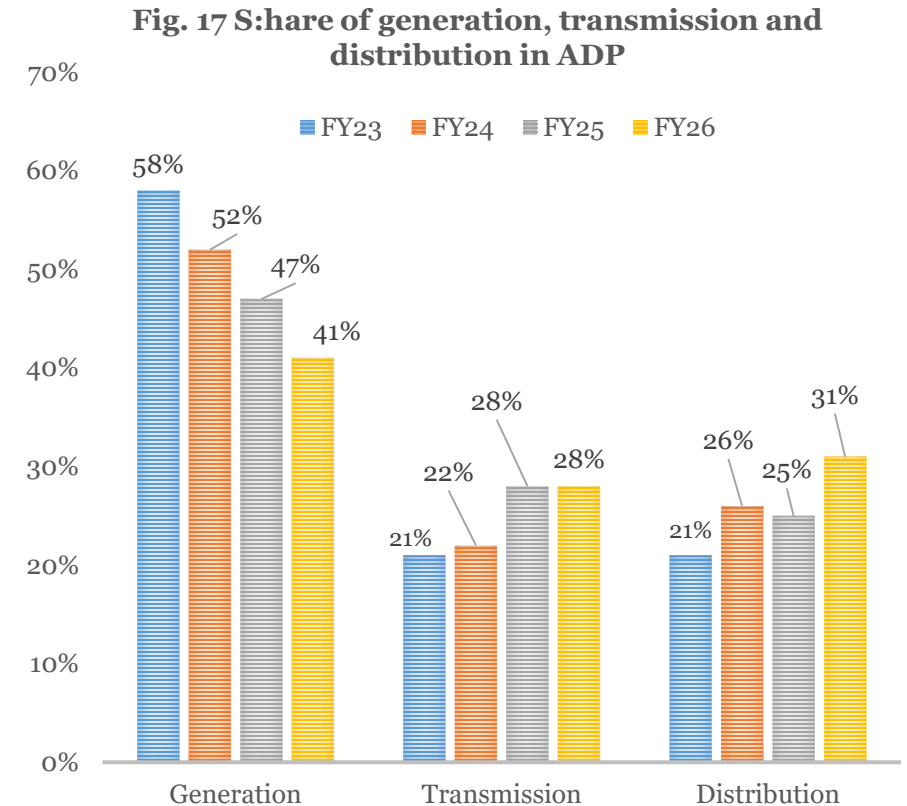
- **PetroBangla should start exploring the wells immediately** using its ‘gas development fund’ instead of relying on the foreign bidders
  - **BAPEX should even take loan for allocating resources** for gas exploration for the 10 wells that are supposed to be explored using rented rigs
- Since supplying energy is one of the top-most priorities for the national economy, the MoPEMR should discuss with the Ministry of Planning for **necessary allocation of resources for ADP projects** for development of gas-fields
- The government should **deprioritise importing LNG** and should put focus on exploration of domestic natural gas
  - In this context, **recent signing of a deal with USA on supply of LNG would weaken** the effort of exploring domestic gas
  - The **government may welcome USA based companies** to submit their proposals for exploration of gas in the off-shore fields
- The **review committee should immediately submit their recommendations** based on the discussions with the foreign companies and thereby re-tender the off-shore gas blocks

## 5.4 Is the Interim Government on Right Track?: Addressing the Shortage of Electricity Supply

- The budget put emphasis on ensuring the energy security by providing continuous electricity
  - In order to do so, the **budget does propose exploring domestic gas reserves, domestic coal extraction, oil import and expansion of LNG import**
- The number of **transmission and distribution projects** have also been increased in the ADP FY25-26
  - **Gradual prioritisation** on the TnD system, mainly on distribution system can be noticed in the ADP allocation

### Recommendation

- The budget should **prioritise a chunk allocation for smart grid system** as the traditional grid system is causing power outages
  - **Smart grid will be vital** as we move with the renewable energy integration into the grid
- Focus must be provided to **phase out the imported fossil fuel power** generation and replace those with RE and gas-based power generation
- **Budget should have incentivize** the solar system, **distributed renewable energy system** through net metering system
  - Such system will help consumers generate their own electricity and even supply the excess into the grid



**Source:** ADP FY2026

## 5.5 Is the Interim Government on Right Track?: Addressing the Pricing Issues

- The interim government stated that **it has no intention to increase the power tariff** for this time being due to high inflation level
  - However, the budget **proposes some measures which may hinder** the market-based pricing system
- Government **has set the source tax for the companies** involved in oil refinery activities at 1.5% from 2% considering the potential profit
  - Such incentives will **hinder the market- based pricing mechanism** for fuel oil
- In case of gas, for gas distribution companies, **rate of tax deducted at source has been reduced** from 2% to 0.6%
  - **VAT exemption on LNG import** most likely will not have any impact on the gas tariff as the gas tariff has already been set few days back
- In a nutshell, **the budget will not be able to do much to address the hiked power and energy tariffs** by solving the faulty pricing mechanism

### Recommendation

- The ministry should **review the adapted price setting methodology** of fuel oil which will actually help accommodate the global trend

## 5.6 Is the Interim Government on Right Track?: Addressing the Solar-Based Power Generation Challenges

- The budget **barely addresses the challenges** faced in solar based power generation
  - **Neither the budget allocates enough budgetary allocation** for the renewable energy expansion
  - Nor it **indicates any sort of tariff reduction on the renewable energy**-based power generation equipment
  - The budget also **doesn't state any policy and fiscal incentives** for the investors to come out of the three failed tender attempts to attract potential investments

### Recommendations

- **Sufficient allocation with enough number of RE projects** ought to be added in the ADP FY26
- The number of **renewable energy projects in ADP should increase drastically** to achieve the renewable energy goals by 2030 and 2040
- The budget **ought to reduce the tariff of renewable energy (RE) Components**
  - For any renewable energy-related HS Code where the Customs Duty (CD) exceeds 5%, it should be reduced to 5%
- Apart from high Customs Duty, AIT, RD, AT, and SD **further discourage investment in solar panels** (854140), wind turbines (850231), and battery storage (850760, 850720)
  - The government **should eliminate these taxes** on all renewable energy goods to reduce costs and boost adoption
  - It is also recommended **to reduce the VAT to 10% from 15%**

## 5.6 Is the Interim Government on Right Track?: Addressing the Solar-Based Power Generation Challenges

- The Budget ought to **restructure the existing VAT and Tax structure** in RE sector
- **Incentives such as income tax rebates or accelerated depreciation benefits** etc. ought to be extended to households, businesses, and other private entities that install solar home systems, rooftop solar, battery storage, and other decentralised renewable energy solutions
- The government ought to **reduce the VAT on solar components for private use** which will encourage the households and businesses to install the facilities
  - Subsidy to be provided for Renewable Energy expansion in the National Budget of FY2026
- The government **should introduce low-interest grants, or subsidy schemes** to support households and businesses investing in solar power
- A **dedicated Renewable Energy Subsidy Fund** should be established to provide financial support for facilitating establishment of private and commercial solar, wind, and biomass production units, ensuring that subsidies are not disproportionately directed toward fossil fuel-based power plants
  - The **subsidy fund needs to have a proper roadmap** to be reduced over time
- Financial incentives, such as **rebates on installation costs or direct subsidy payments for net-metered electricity**, could encourage more widespread adoption
- To improve access to **clean energy in remote and underserved regions**, **subsidies** should be allocated for **mini-grid solar, battery storage technologies** and wind projects

## 5.7 Is the Interim Government on Right Track?: Addressing the Concerns in Taking Costly Loans

- The budget encourages the **risky short-term loans** that comes with a high interest payment
  - This loans can be **financially deadly** if not repaid on time with compounding interest rates

### Recommendation

- MoPEMR **needs to present a medium-long term financial sustainability** plan
- **Instead of such high interest rate, short term loans**, government should look for no to low-interest rate loans, and grants
  - In this case, the Ministry of Finance especially ERD **could negotiate with the MDBs including IMF**, World Bank and ADB for necessary budget support

## 5.8 Is the Interim Government on Right Track?: Addressing the Slow Policy Shift

- **Limited alignment with decarbonization priorities**
  - FY2026 budget shows a **clear lack of progress in reducing fossil fuel reliance**
    - With **increased coal extraction and LNG imports**, contrasting recommendations for **phasing out domestic coal** and reducing LNG dependency.
- **Moderate progress on energy efficiency and domestic resource development**
  - While fossil fuel reduction targets were missed, the budget reflects **notable progress** in domestic gas exploration, drilling, and smart metering initiatives, alongside modest
  - However, **meaningful allocations** for climate resilience and energy transition planning are made

**Table 5: CPD Recommendation Reflection Status**

| CPD Recommendation                                      | Status in FY 26               | Details                                                                                                                                                                                    |
|---------------------------------------------------------|-------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Stop domestic coal extraction                           | <b>Anti Energy Transition</b> | FY 25: <b>6 lakh metric ton</b> extracted<br>FY 26: <b>6.5 lakh metric ton</b> extracted (an increase)                                                                                     |
| Reduce LNG import and LNG dependency                    | <b>Anti Energy Transition</b> | FY 25: <b>5 million ton</b> imported<br>FY 26: <b>6.56 million ton</b> imported;<br><b>Import VAT exempted</b> for LNG; <b>7.9 crore BDT</b> allocated in ADP for <b>LNG land terminal</b> |
| Drilling wells for domestic gas production              | <b>Mixed</b>                  | Number of wells (exploration/development/workover) increased from <b>13</b> to <b>17</b> ; <b>1,098 crore BDT</b> allocated in ADP for these well projects                                 |
| Exploration for discovery of domestic gas fields        | <b>Mixed</b>                  | Geological & seismic surveys planned: <b>90-line km geological, 700 km 2D, 450 km 3D</b> ; <b>268 crore BDT</b> allocated in ADP                                                           |
| Smart metering for energy efficiency                    | <b>Pro Energy Transition</b>  | <b>920 crore BDT</b> allocated in ADP for prepaid gas meters for Titas, PGCL (including SCADA & GIS), and KGDCL                                                                            |
| Climate change and energy transition-related allocation | <b>Pro Energy Transition</b>  | <b>38.36 crore BDT</b> allocated for geo-information, TA for <b>carbon reduction</b> in oil/gas, and TA for <b>energy transition and energy efficiency</b> in the sector                   |

## 5.8 Is the Interim Government on Right Track?: Addressing the Slow Policy Shift

- There is an **inconsistency observed among the policy, plans and laws** and national budget of FY2025-26 in terms of financial and fiscal issues
  - Specially in case of the **pro-energy transition policies**, plans, laws, rules and acts
  - However, a **moderate alignment in case of the pro fossil fuel policies**, plans and proposed national budget can be noticed
- Such proposed **policy reforms are not enough to push through** the energy transition goals of 20% by 2030 and 30% by 2041

### Recommendation

- **All the important and major policies, acts, laws and rules should be reviewed during the interim government regime** keeping the 2040 renewable energy target in mind
  - As IEPMP is the umbrella document of the sector, the **IEPMP should be revised first then other policies should be revised accordingly**

## 5.9 Is the Interim Government on Right Track?: Addressing the Political Commitment of Meeting One of three Zeros

- The budget for FY2025-26 seems **disappointing not only in terms of ignoring the renewable energy expansion, but also emphasising on fossil fuel expansion**
  - Surprisingly the first ever budget proposed by the **pro-transition government includes project related to domestic coal exploration**
  - **Extraction of 6.5 lakh metric tons of coal from Barapukuria coal mine** has been listed as one of the key important projects
- The **budget will be surely unsuccessful** in terms of energy transition by 2041
- The **Interim Government seems to be off- track** from it's Political Commitment of Meeting the 3 Zero Target

### Recommendation

- The Budget **needs to end the pro-fossil fuel incentive structure** by withdrawing the corporate tax exemption for all type of fossil fuel- based companies for all the upcoming power plants
  - A minimum of 5% custom duty along with surcharge should be imposed on the import of all the machineries and steel structure of fossil fuel- based power generation companies
- **Carbon tax should be introduced** to compensate the environmental degradation caused by electricity generation from such fossil fuel power plants
- The **budget should withdraw the zero VAT imposition** on LNG import
- The **increasing subsidy provided to LNG is concerning.**
  - **All subsidy on fossil fuel must be discontinued**
- **No new initiative for coal extraction** or coal-based power plants should be undertaken

**Thank You!**